

EBA/CP/2026/07 Module 1

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Consultation Paper

Revisions to the ITS on supervisory reporting (Commission Implementing Regulation (EU) 2024/3117)

Module on liquidity and asset encumbrance



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1. Background and rationale

1.1 Objectives and underlying context for the proposed amendments to Liquidity and Asset encumbrance reporting

1. The proposal for amending the current reporting frameworks with respect to Additional liquidity monitoring metrics (ALMM) and Asset Encumbrance (AE) templates is driven by a series of identified needs and factual evidence derived from supervisory lessons learned in recent years and market developments.
 - The 2023 events and market turmoil have highlighted the need to collect additional/more frequent information to analyse the liquidity situation of EEA institutions and cope with the complexity of the macroeconomic environment. In this context the EBA engaged to assess further the need to amend/complement the existing regulatory reporting as already pre-empted in the EBA reports on the LCR and NSFR implementation in EU1.
 - Currently there are series of non-ITS data collections at national level that are mature and stable enough to benefit from integration and harmonisation at EEA level. A proliferation of different liquidity templates across different countries originates from the attempts to address needs not covered by the ITS (e.g. ECB, NCAs, JSTs and SRB are currently requiring banks to report additional liquidity data, on top of the ITS, following different frequencies (from daily to yearly), different formats (very heterogeneous templates, sometimes asking for ITS-like data) and under different reporting assumptions.
 - Empirical evidence from ad-hoc collections run at national level by several supervisory authorities (e.g. the SSM weekly liquidity data collection, IT, AT) have showed that a higher reporting frequency allows supervisors to gather valuable insights on the liquidity profile and vulnerabilities of supervised institutions, relevant for both ongoing supervision and potential stress situations; necessary data to monitor a fast-moving risk like liquidity, both in terms of frequency and content.
 - In striking the balance between the need for simplification and the supervisory needs, the current ITS has been reviewed and further integrated, leading to a streamlining of the reporting requirements. The existing templates on - Asset Encumbrance (AE), ALMM and LCR - have been scrutinised in terms of “must have” and “nice to have” data. In particular, the “least used templates” identified already in the Cost of Compliance report of the EBA have been

¹ EBA reports on the LCR and NSFR implementation in the EU in the context of the new economic environment and TLTRO repayment | European Banking Authority

analysed and proposals for streamlining and decommissioning have been made, following the report's Recommendation number 14.

2. While LCR and NSFR reporting are supporting supervisors to monitor institutions' compliance with the prudential requirements, the ALMM and AE reporting frameworks have been considered to allow for the right format to implement the identified needs of the authorities in terms of data and liquidity analysis. As it will be explained in the next sections, the EBA has considered various options to integrate the data needs of supervisors into the current reporting frameworks and has balanced costs and benefits in coming up with the current proposals which are now put for consultation to better understand the feasibility of the proposal and get a clearer view on the costs and benefits.
3. The EBA has always aimed at fostering a regulatory framework that is proportionate, effective and efficient while ensuring that the supervisory authorities will have access to data on a "need to have" basis to fulfil their mandates. The amendments proposed in this draft ITS have been developed with this in mind.

1.2 Proportionality, relevance and facilitation of institution's compliance

4. The EBA has always aimed at fostering a regulatory framework that is proportionate and efficient while ensuring that the supervisory authorities will have access to data on a "need to have" basis to fulfil their mandates. The amendments proposed in this draft ITS have been developed keeping in mind:
 - The maintenance of a proportional reporting framework: proportionality with respect to the size of the institutions (Large, Medium (other than large and SNCI) and SNCI) already present in the ALMM and AE reporting is maintained and enhanced². Some of the additional data needs identified: such as more granularity of downgrade triggers, behavioural information, enhanced reporting on counterparties is targeting just Large Institutions.
 - Maintenance of a relevant reporting framework: most of the amendments proposed reflect lessons learned from the supervisors' experience with the currently reported data in analysing the liquidity position of institutions and in addition reflect additional data needs coming from market developments. This ensures that the reporting framework to assess institution's liquidity position remains relevant.
 - The full set of information proposed for amendments by competent and resolution authorities was scrutinised and reduced to ensure only the "need to have" data points

² Reporting requirements for small institutions were already significantly reduced in the area of additional liquidity monitoring metrics (ALMM) and asset encumbrance in accordance with Article 415(3a) of Regulation (EU) No 575/2013 and implementing the EBA's recommendations on cost reduction measures

are included in the reporting requirements. A series of templates and data points have been eliminated or streamlined providing further guidance in the instructions.

- Facilitate institution's compliance: explanations and reporting examples to clarify and support a uniform understanding of the reporting expectations have been provided as well as guidance on data lineage between Asset Encumbrance templates on assets and collateral received and the counterbalancing capacity section of the ALMM. In addition, a series of existing Q&As have been reviewed and guidance has been reflected directly in the instructions; the definition of concepts used across ALMM and AE frameworks has been clarified and aligned.

Least used templates and scrutiny of data use

5. In the EBA's Cost of Compliance Study³, a series of templates from the Asset encumbrance and Additional liquidity monitoring metrics frameworks have been identified as "least used templates" – defined as templates that are very burdensome to be produced by institutions and may be less used on the authority's side. Recommendation 14 requires the *"Review of the scope of application, the reporting frequency and/ or the content of the reporting requirements identified as least important and least frequently used by data recipients"*.
6. Since 2023, the ALMM and AE reporting frameworks are reported with enhanced proportionality⁴. In the current review of the ITS, further scrutiny on the data usage was performed, resulting in a series of simplifying measures:
 - Supervisor's experience with using Template C 70.00 Roll-over of funding, has been very limited in terms of analysis performed. For this reason, it is proposed that this template should be discontinued.
 - Given the proposed changes to the AE framework, some of the information currently covered in F 32.03 will be redundant while the rest of the information is not seen as a "need to have" for supervisors. It is proposed that this template should be discontinued.
 - Template F 34.00 (contingent encumbrance) has been of limited use to supervisors, given its complexity to be filled in and the hypothetical nature of the information, making it difficult for authorities to assess its accuracy and draw conclusions on the information sent. It is therefore proposed to be discontinued.
7. The Cost of compliance study also identified F 33.00 (maturity data) and F 35.00 (covered bonds issuances) to be part of the "least used" templates. Authorities have closely reassessed the rational of having these templates and their use in practice and have concluded that they should be

³ Study of the cost of compliance with supervisory reporting requirement

⁴ [The EBA introduces enhanced proportionality in supervisory reporting | European Banking Authority](#)

kept for medium and large institutions, while for SNCIs it is proposed that they are exempted from reporting F 35.00 template.

8. In particular F 33 (maturity data) template:

- It is highly valuable for controlling collateral availability and analysing the refinancing capability of banks.
- It is useful to have an assessment about the maturity of encumbered assets for having a better understanding of the Credit Institutions strategy in funding.
- The evolution of the maturity data can provide information about the credit institutions' maturity transformation and the management of the asset side of the balance sheet. This information cannot be found elsewhere.

9. In particular F 35 (covered bonds issuances) template:

- It is very important for the analysis and monitoring of such instruments (in many cases it is complemented with further details at national level).
- It is used to assess compliance with Article 129 of the CRR and perform impact assessments (e.g. respond to COMM's call for advice (CFA) on the EU covered bond framework)
- Given the peculiarity of these instruments in the EU, and their relative novelty in Europe, this template is deemed very relevant

10. Additional proposals are put forward for simplification in the area of liquidity and Asset encumbrance, balancing the costs and benefits of reporting this data. The objective is to reduce the reporting burden to institutions while at the same time making sure authorities have the minimum necessary data to fulfil their mandates:

- On the LCR, the template that is targeted for simplification is template C 75.01 on Collateral swaps. The proposal for simplification is to exempt: SNCI from reporting this template and for Large and Medium-sized institutions, introduce a quarterly reporting as opposed to monthly and no reporting in significant currency. To note that the changes to reporting are with no prejudice to the correct calculation of the LCR, in line with the regulation.
- exemption of SNCI from reporting C 71.00 template;
- exemption of medium-sized institutions from reporting template C 69.00;
- exempting SNCI from reporting templates F 32.04. as a result, SNCIs would only report the F 32.11 and F 32.12 templates from the AE module;
- exempt medium-sized institutions from reporting F 36 templates

11. As part of the ongoing simplification efforts aimed at reducing reporting burden and implementation costs, with respect to template C 67.00 institutions that are SNCIs are invited to provide feedback on (i) the costs associated with implementing the proposed changes to the template, (ii) the costs if the data would be requested instead outside of supervisory reporting by supervisors when needed, (iii) any challenges linked to its production, and (iv) alternative sources from which the underlying information could be reliably retrieved.
12. In addition to the least used templates and other burden reduction and proportionality proposals mentioned above, other information from the existing templates is proposed to be discontinued, as explained in the amendments for each template. Such information was deemed not to fulfil the “need to have” criteria.

Simplification - discontinuation of national ad-hoc collections with a “regular nature”

13. A series of non-ITS collections (ad-hoc collections with “regular nature”) have been developed by some authorities, requesting information on behavioural flows, such as, for instance, by Italy, Austria, Ireland and SSM.
14. With the proposal for the development of an EU level template to capture the behavioural flows (e.g see proposed information covered in C 66.02 template), authorities’ needs for the ad-hoc national data collections will be reassessed, with a view of reducing the reporting burden to the institutions, avoid duplications and redundancy.
15. In addition, as a result of limitations in the current AE ITS template, SSM and other National Competent Authorities have, over the years, developed their own collateral templates to address the gaps not covered by the ITS AE template (and to receive the data at higher frequency: weekly or daily). Such collections should be decommissioned and/or simplified following the implementation of the changes proposed in the AE framework.
16. The development of EU level templates would support the principle of maximum harmonisation and simplification, reducing the burden for the institutions by the discontinuation of the ad-hoc collections with “regular nature”, providing for transparency, comparability and standardisation of the data to be reported.

Points for semantic integration – concept’s definitions

17. The draft ITS has been revised to ensure concepts are semantically integrated and uniquely defined, trying as much as possible to align definitions and avoid redundancies stemming from unjustified “similar but not the same definitions” concepts.
18. To offer clarity to the institutions a stock take of concepts used across ALMM and AE frameworks was conducted. As part of the process, some needed improvements (missing definitions, same

definition but different wording) have been identified, and concepts have been assessed for possible alignment.

19. As a way forward the instructions of ALMM and AE have been amended and a list of concepts used in these frameworks and their definition has been provided in the form of a table in the ALMM instructions. The same table is referenced in the AE instructions. Wherever such concepts are to be used in the ALMM and AE framework, they should be understood within the meaning indicated in the table while the repetition of these definitions at the level of rows/columns was deleted.
20. While it is not yet covering all concepts, this table of concepts and associated definitions represents a good starting point for ensuring concepts will be unambiguously uniquely defined across frameworks in the future, with further enhancement of this list to be done in a progressive manner and alignment between ALMM and AE concepts and other supervisory and resolution reporting, where needed, to be done once those other frameworks will be amended.
21. The overview of concepts and their definition was not meant to change the meaning of those concepts used so far in reporting, but to ensure their definitions are clear and aligned in wording everywhere where they are used in ALMM and AE. However, some more complex cases have been identified, and definitions were considered for alignment (e.g. definition of deposits).

Revision of Q&As and improvements to reporting instructions

22. The EBA Single Rulebook Q&A tool allows institutions, supervisors, and other stakeholders to request clarifications on CRR/CRD requirements, including liquidity and asset-encumbrance reporting. With the current ITS revision, the EBA streamlined and simplified reporting instructions to improve clarity and reduce ambiguity, incorporating guidance from previous Q&As and adjusting it where needed. Embedding these clarifications directly into the framework reduces reliance on ad-hoc interpretations and supports more consistent and accurate reporting across the EU.
23. The revised Q&As will be archived once the amended ITS enters into force. The annex to this report lists the Q&As affected and the proposed way forward (Section: [Draft cost-benefit analysis / impact assessment](#)
24.).

1.3 Supervisors' need for more frequent information to assess the liquidity risks

25. Unlike other risks a bank faces, liquidity risk is considered a fast-paced one because it can escalate rapidly, often in response to market sentiment or external shocks. Additionally, in today's interconnected financial markets, liquidity issues can spread swiftly from one institution to another, leading to systemic risks. The speed at which liquidity crises can unfold necessitates that banks

continuously monitor their liquidity positions and have robust contingency plans in place to respond to sudden changes in their liquidity needs. Similarly, supervisors need access to information to ensure institution's act accordingly.

26. "The banking turmoil of March-May 2023 was the most significant system-wide banking stress since the Great Financial Crisis in terms of scale and scope"⁵. In response to the crisis, regulatory bodies emphasized the need for enhanced data collection and analysis to better assess liquidity risks. The events of 2023 demonstrated that timely and accurate data is crucial for authorities to monitor liquidity positions and respond effectively to emerging risks, ensuring the stability of the financial system.
27. The need for more frequent data has also been identified and brought into discussion by other groups at international level. The BCBS report to G20 Finance Ministers and Central Bank Governors "The 2023 banking turmoil and liquidity risk: a progress report" emphasizes how "[...] *the frequency of monitoring can be increased both during times of stress (for example to daily or even intra-day monitoring) and business as usual times (e.g. weekly liquidity monitoring), given possible negative signalling effects or other challenges of ramping-up reporting requirements in moments of stress*", while "*monitoring can leverage on different sources of information and high-frequency data, complementing the normal supervisory reporting*". In particular, the report, by elaborating on the extent to which "*the frequency and scope of reporting are important features*" concludes that "*it should be noted that the Basel monitoring tools could be even more effective where they: (a) are rigorously used by supervisors via the calculation of dedicated indicators; (b) are reported with a higher reporting frequency during BAU for institutions with a structural high-risk liquidity profile; (c) are additionally applied to individual entities of banking groups; ...*".
28. Past crisis and, more recently, the 2023 market turmoil, highlighted the inadequacy of a monthly and quarterly frequency for fast-moving risks like liquidity. During the turmoil, supervisors faced significant delays in accessing critical liquidity data, forcing them to rely on daily calls with bank treasurers and non-standardized internal reports. Against this background, several Competent Authorities⁶ decided to introduce their own liquidity templates at national level to support their needs to monitor the liquidity situation and interact with the institution on a more frequent basis (as opposed to having to wait for up to 50-60 days to receive banks' updated profiles under the current ITS framework).
29. This increased frequency has been deemed necessary by several Competent Authorities to monitor rapid changes in liquidity buffers, funding structures, and intra-month funding volatility, enabling a more proactive and forward-looking supervisory approach. These set of more frequent reporting has been proven invaluable in addressing the challenges posed by a rapidly evolving financial landscape, where declining liquidity buffers, the rise of non-bank financial intermediar-

⁵ [The 2023 banking turmoil and liquidity risk: a progress report](#)

⁶ stock take performed by the ECB-SRB-NCAs Joint Group revealed how a proliferation of different liquidity templates across the SSM originates from the attempts to address needs not covered by the ITS

ies, accelerating digitalization, and instant payments create new uncertainties for banks in estimating cashflows and managing central bank reserves. The higher frequency of reporting has provided supervisors with critical tools to effectively monitor and manage risks in several key areas, such as for instance the timely detection of liquidity trends, the composition and evolution of funding concentration, banks' operational readiness, ability to re-hypothecate collateral, and access to both central bank funding and private markets.

30. Nonetheless, the introduction of new ad-hoc reporting has added heterogeneity in the reporting demands faced by institutions across authorities: each following different frequencies (from daily to yearly), different formats (heterogeneous templates, sometimes asking for ITS-like data) and under different reporting assumptions.
31. Under Article 104(1)-point j of the Directive 2013/26/EU(CRD), competent authorities have the power to "impose additional or more frequent reporting requirements, including reporting on own funds, liquidity and leverage;". The EBA has, however, taken note that the current heterogeneous application has led to increased burden to institutions and inefficiencies in the reporting process. Therefore, the EBA has amended the current reporting requirements for ALMM and AE having in mind the authorities' need for flexibility to request the data needed on a more frequent basis while in the same time benefiting of harmonized and standardized formats, definitions and processes at EEA level.
32. In this respect, the proposed amending ITS in the area of ALMM and AE is supporting supervisors in getting access to information on a more frequent basis, while reducing the reporting burden for the industry by means of defining harmonized and standardized information that could be required with a higher frequency (as allowed under Article 104(1)-point j of the Directive 2013/26/EU(CRD)). The decommissioning of several ad-hoc national reporting will reduce the costs and increase transparency and certainty to both authorities and institutions.

1.4 Resolution authorities need for data to perform liquidity analysis

33. Resolution authorities are leveraging on the EBA ITS on reporting to perform their Business as Usual (BaU) analysis with respect to the liquidity situation of the institutions and there is no other regular liquidity specific reporting from the institutions to resolution authorities. Prudential reporting, defined and used by supervisory authorities is also shared and used by resolution authorities (as an example of integrated reporting where the same data collection is used for different means), including the amendments to this draft ITS.
34. Resolution authorities however expect to obtain liquidity specific information from institutions in times of crisis, in the run-up to a crisis and for testing exercises that would assess the ability of the banks to submit the data during a crisis. Depending on the nature of the crisis, (for example, in the banking union), data is requested with a daily frequency, with the possibility to request specific data points more frequently, e.g. to be better able to monitor very fast deposit outflows.

35. Data needed by resolution authorities in such situations would also likely be different to a certain extent from data needed in BaU conditions.
36. While the scope of the data needed for resolution purposes (resolution groups) remains different from the scope needed by supervisory authorities (liquidity sub-groups), and the frequency with which this data is needed would be different, an alignment between the concepts defined when collecting this data with the concepts defined in the draft EBA ITS, where possible, would already provide great benefits to both authorities and institutions by ensuring:
- a common understanding of reporting requirements – standardised definitions for both institutions and among authorities
 - lower costs by reusing infrastructure and data analysis
 - increased data quality
37. Therefore, resolution authorities would be expected to make use of the EBA ITS and reuse concepts as much as possible when setting up their specific collections. Due to the difference in scope between resolution and supervisory authorities, the need for resolution authorities to request data for scopes not defined for the ITS will continue to exist.

1.5 Proposed content amendments to ALMM

38. From a format perspective, the 3 annexes referring to the instructions for the ALMM templates have been consolidated into a single document. The annexes remain separated, therefore references to their numbers or points will remain the same, it is only their location into one single document that has changed to simplify the process of reviewing the documents and ensure they can be easily retrieved.
39. At the beginning of the document, the overview of concepts defined has been added, as explained in Section [Points for semantic integration – concept’s definitions](#).

C 66.01 - Maturity ladder

40. The sections below are detailing on the proposed changes to template C 66.01 and the rationale behind including them:

Additional granularity in the weekly bucket “from 7 to 14 days”

41. As the recent financial turmoil revealed, for a fast-moving risk like liquidity a daily view on the liquidity position of the banks is needed to anticipate potential short-term drops. This is even more important during crisis times, when authorities need to forecast the exact point in time when the bank will potentially fail.

42. The proposal is to add additional daily buckets to the template, ensuring consistency between the maturity ladder in business-as-usual and in crisis situations, allowing therefore banks to rely on the same template without having to upscale their infrastructures when entering a crisis. In addition, while longer time buckets are also relevant, the core of the supervisor's analysis focuses on the banks' liquidity position till 1-year buckets. Therefore, more granular information in the near horizon is deemed very important.
43. It is expected that institutions already have this information in their systems to prepare for the current reporting in C 66.01, therefore the effort is considered minimal comparing to the need for this data by supervisors.

Inclusion of the Initial stock information on inflows and outflows

44. In the current C 66.01 template, the "Initial Stock" column is greyed out in the inflows, outflows and contingencies sections, and only required to be reported in the counterbalancing capacity section. Although, under very specific circumstances (e.g. operations that do not have amounts that are not part of the initial stock, such as interest and fees, in the cash flow projections) the initial stock may correspond to the sum of inflows and outflows, such cases are relatively uncommon. This situation justifies the inclusion of a dedicated column to explicitly represent the initial stock.
45. Cash flow projections also include fees and interest paid or received on each operation or contract. These components shall not be considered part of the stock. Furthermore, for items 1.2 (Liabilities resulting from secured lending and capital market-driven transactions) and 2.1 (Monies due from secured lending and capital market-driven transactions), negative outflows are reported as inflows and vice versa. For example, in the case of forward starting repos, the initial transaction is reported as an inflow, while the repayment is shown as a positive outflow. As a result, the initial stock for repos cannot be derived by simply summing the subsequent outflows in the same row. In Section 3.4, Example 1 offers a more detailed explanation through the illustration of the reporting of a repo transaction.
46. Since the initial stock must be reported differently depending on the specific item (i.e. carrying amount, market value, or nominal amount), the applicable reporting criteria for each item have been clarified in the instructions. It should be noted that this does not represent a change in the approach compared to the current template, but rather a clarification deemed necessary to prevent any misunderstanding regarding the amounts to be reported in this column, particularly in light of its expanded scope).
47. On the other hand, the need for ungreying Section 4 of the template, has been assessed and not considered necessary as it is expected that the initial stock will be equal to the sum of the outflows.

Open maturity column ungreied for secured lending and capital market driven transactions

48. The Open Maturity column has been ungreyed for rows 0065 to 0257 and 0390 to 0580 to enable clear differentiation between open maturity items and those with actual overnight maturities in the case of secured lending and capital market-driven transactions. This change was implemented following supervisory lessons learned and reveal the need to capture the volume and nature of these open maturity transactions. Such granularity is particularly relevant in the context of developing the behavioural template, where understanding the maturity structure of transactions is essential for accurate risk assessment and liquidity profiling.
49. The instructions have been clarified to specify that open maturity repos, reverse repos and similar transactions must be reported under the "of which: open maturity items" column as well, to distinguish them from actual overnight repos and reverse repos.

Excess operational deposits

50. The current structure of template C 66.01 does not include a dedicated row for excess operational deposits as defined in Article 27(4) of Delegated Regulation (EU) 2015/61. As a result, it is not possible to distinguish these amounts, which are "non-operational deposits due to exceeding the amount required for the provision of operational services" from other "non-operational deposits".
51. Therefore, a new row—'Excess Operational Deposits'—has been added to separately identify such deposits. Currently they are reported as part of the "non-operational deposits rows" which are also being adjusted as excess operational deposits will no longer be reported here (rows 0300 to 0340). This addition aligns with the reporting structure of template C 73.00, facilitating comparability and analysis within the 30-day window.
52. This approach is considered a balanced compromise between reporting burden and the needs of data users. Institutions should already have this information, and the additional reporting effort is limited to including it in a distinct row.

Deposits collected via online third-party platforms

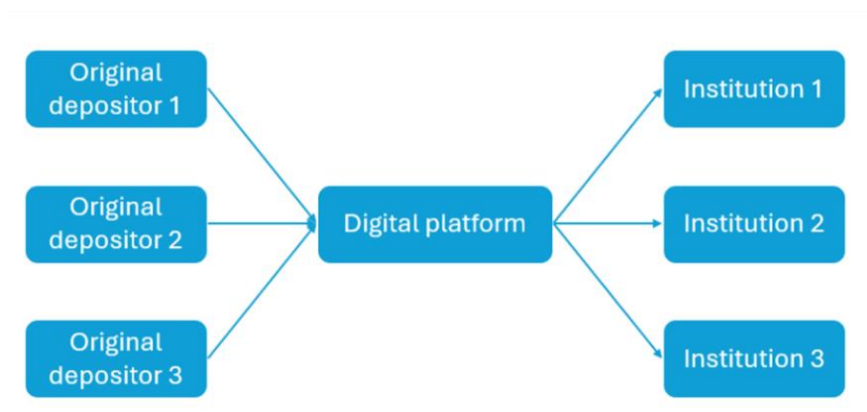
53. Recent trends show how an increasing number of credit institutions are relying on online third-party platforms to collect deposits. Specifically, such platforms effectively constitute virtual marketplaces where clients can choose to open sight or term deposits with credit institutions. In a similar vein, credit institutions are increasingly relying on structures where online brokers collect deposits from clients and place them among pre-defined partner credit institutions in the form of fiduciary deposits or invest the liquidity into qualifying money market funds.
54. Such practice allows credit institutions to broaden and diversify their clients without having to set up an expensive IT infrastructure. At the same time, such deposits are expected to be less sticky compared to traditional deposits.
55. In the current ITS such deposits are reported within the aggregated item related to deposits (i.e., item 1.3) but cannot be identified separately. In line with the market dynamics described in the

previous paragraph and considering the potential liquidity risks associated with this type of deposits, it is proposed that such deposits be reported separately.

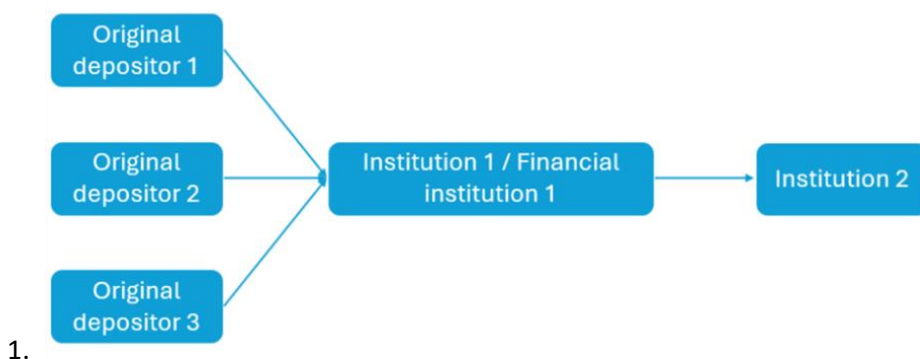
56. Deposits where the ultimate original depositor is a financial customer shall not be included in this row, as doing so could result in the reporting of interbank funds, which would undermine the purpose of this row.

57. The definition included in the instructions emphasizes the following important points. Specifically, institution shall report in that row:

a. deposits obtained through pure digital platforms whose purpose is solely to facilitate the transfer of funds as intermediaries, and



b. deposits obtained via an institution or a financial institution in accordance with Article 4(1)(26) of the CRR whose model is based on transfer of the funds obtained from original depositors to other pre-defined credit institutions.



Intra-group funding - FX Swaps

58. To effectively perform their supervisory responsibilities, competent authorities require appropriate tools to monitor intragroup liquidity flows. A significant portion of these flows may, and often does, originate from foreign exchange (FX) swaps. Under the current reporting framework, template C 66.01 captures intragroup cash flows related to items 1.1, 1.2, 1.3, 2.1, 2.2.3, and 2.6, thereby excluding cash flows arising from FX swaps (specifically items 1.4 and 2.3). This omission prevents competent authorities from obtaining a comprehensive view of intragroup cash movements, particularly in relation to significant currencies, and may hinder the accurate assessment of liquidity risk within banking groups.
59. Institutions typically manage liquidity in a single currency using foreign exchange (FX) swaps. However, in the absence of detailed information, the principal amount of a leg denominated in a specific currency may not be visible to supervisory authorities. Furthermore, institutions often manage liquidity centrally at the group level, to the greatest extent possible, which frequently involves the use of intragroup FX swaps. Under the current reporting template, such transactions cannot be distinguished from others. In certain cases, these intragroup flows represent a significant portion of the total transactions in a given currency, thereby hindering the accurate assessment of intra-group interconnectedness.
60. Given the above arguments, in order to address the identified data gap, new rows named “Of which: Intragroup or IPS” have been added to items 1.4 and 2.3 in template C 66.01.

Negotiable certificates of deposit and commercial papers

61. Certificates of Deposit (hereinafter CDs) and Commercial Papers (hereinafter CPs) are unsecured short-term instruments issued by banks for collecting liquidity. CPs are technically short-term debt but, unlike other bond issuances, they rarely trade in secondary markets given their short maturity and reliance on programmes that facilitate rolling over issuance and investment. CDs are negotiable instruments that fulfil similar economic functions as time deposits, but their design is like that of securities. In practice, as CPs, also CDs rarely trade on secondary markets and investors tend to hold CDs to maturity. Banks can issue both negotiable and not-negotiable⁷ CDs and CPs.
62. It is important to distinguish, especially in crisis, among sources of funding with heterogeneous characteristics which might result in different outflow rates. Having a higher granularity allows to identify banks’ reliance on different funding instruments and verify potential heterogeneity in the underlying roll-over assumptions.
63. The current version of the maturity ladder does not provide a sufficiently granular representation of these instruments when they are negotiable, thereby impairing the ability of supervisory authorities to conduct a comprehensive assessment of institutions’ liquidity profiles. Therefore, including an additional row for negotiable certificates of deposit and commercial paper as a detail of unsecured bonds due would allow for the direct identification of these items when they are

⁷ Non-negotiable debt instruments issued by reporting agents are generally to be classified as ‘deposit liabilities’

negotiable, which has been highlighted as the most relevant from a supervisory perspective. Furthermore, instructions have been amended to clarify that non-negotiable certificates of deposit and commercial paper should be reported in the corresponding breakdown of Section 1.3

Contingencies

64. A clarification has been incorporated into the contingencies section to ensure that all contingent outflows are reported, irrespective of any contractual provisions governing their withdrawal by the counterparty. Accordingly, this new paragraph highlights that institutions must report all contingent outflows without considering specific contractual conditions that might otherwise restrict such outflows.
65. This clarification does not introduce a new reporting approach for this row. However, it has been deemed a valuable addition to enhance clarity regarding reporting expectations and to prevent any potential misinterpretation of that relevant section

Additional details on the Outflows due to downgrade triggers section

66. As part of template C 66.01, all institutions are required to report, in Section 4 – Contingencies, row 1140, the outflows resulting from downgrade triggers. These represent the impact of a material deterioration in the institution's credit quality, corresponding to a three-notch downgrade in its external credit assessment. Currently, the instructions do not address the scenario of multiple credit ratings, which may result in different interpretations. For example, one institution might consider only the highest rating available, while another may adopt a more conservative approach by using the lowest. However, all available ratings could potentially influence the calculation of these outflows. Accordingly, a clarification has been provided to prevent any potential misinterpretation of the information required in this row.
67. Furthermore, the instructions have been clarified regarding the circumstances under which a downgrade triggers a margin call, specifying two distinct cases:
 - (i) when the downgrade results in the requirement for additional collateral to meet margining requirements, and
 - (ii) when it leads to a reduction in the liquidity value of own-issued Covered Bonds or Asset-Backed Securities (ABS).
68. These amounts must be included as part of the cumulative amount reported in template C66.01.
69. Additionally, it is proposed that large institutions shall report the more granular information separately. In this respect, detailed rows have been added in template C 66.02 (to avoid creating a new template), in addition to the aggregated value which will continue to be reported in C 66.01. This ensures both aggregate and detailed visibility of the impacts caused by such downgrades.

70. It should be noted that these clarifications do not alter the nature of the information reported in this row but rather aim to ensure consistency in the interpretation and expectations regarding the data to be provided.

Retained Own issuances from another member of the same group

71. Instructions have been amended to allow institutions to include in the initial stock of counterbalancing capacity also the retained own issuances that are eligible and available for use as central bank collateral that constitute retained own issuances from another member of the same group as such assets may – economically – constitute a valid source of liquidity, especially since the assets are central bank-eligible.
72. For example, an individual credit institution, which belongs to a broader banking group, can include in its initial stock of counterbalancing capacity (CBC) covered bonds that constitute retained own issuances from another member of the same group and that the reporting credit institution received as collateral via an intra-group repo, as long as these are central bank eligible.

Memorandum Items

73. Given the proposed amendments to the ALMM, specifically the introduction of the new template C 66.02 (as explained in the next section) applicable to large institutions, in order to avoid double reporting, information on behavioural flows will be discontinued from template C 66.01.
74. With the overall aim of reducing the reporting burden and balancing the costs and benefits, medium institutions and SNCI will also be exempted from reporting the behavioural flows information.
75. Accounting for the proposed amendments to the ALMM and AE reporting framework, in particular amendments to templates F 32, certain rows within this section may, to some extent, be subject to double reporting (“similar but not identical information”). This includes *HQLA central bank eligible – Tradable assets* and *Assets reported in 3.6 that are non-HQLA central bank eligible*. Depending on the final version of the proposal, the reporting requirements may be streamlined to eliminate any potential for double reporting.

Further amendments and enhancements based on Q&As and users feedback

76. As part of the broader revision of this template, it has also been considered appropriate to incorporate clarifications from several Q&As. In particular, some important changes are:
- a new point has been added to the general instructions to clarify the treatment of commodities—specifically gold—for the purpose of separate significant currency reporting.
 - instructions have been amended regarding the treatment of retail term deposits with an early withdrawal option and to explicitly clarify the treatment of wholesale term deposits

with an early withdrawal option, particularly in light of the scope of the new template C 66.02.

- point 12(c) of the general instructions has been refined in line with feedback received from data users. The amended paragraph specifies that it applies to committed facilities without a defined maturity, addresses the treatment of non-business days, and outlines the expected relationship between columns 0020 and 0025 regarding the amounts reported.
- The definition of “encumbered assets” has been amended in order to clarify the reporting of assets used in “non-mandatory overcollateralization within a collateral pool. In addition, another paragraph has been included explaining the expected treatment of assets that do not qualify as counterbalancing capacity at the reference date but would qualify as such at a later point in time.

77. These enhancements aim to clarify reporting expectations, provide clearer guidance to institutions, and reduce the overall reporting burden by improving consistency and minimizing ambiguity.

C 66.02 - New template - Behavioural information maturity ladder and details on downgrade triggers

78. A new template is proposed to be introduced that would capture the behavioral information of the “open maturity items” reported in C 66.01. This information is proposed to be collected just from Large institutions.

79. Current ITS regulatory reporting does not accurately reflect banks' real Net Liquidity Position, mainly since banks are required to report i). all sight deposits, ii). retail term deposits with an early withdrawal option within the following 30 calendar days where there is no material penalty in accordance with point (b) of Article 25(4) of Delegated Regulation (EU) 2015/61 and iii). wholesale term deposit outflows with an early withdrawal option regardless of any penalties as open maturity items in the C 66.01 template. For open maturity items banks are asked to report the relevant cashflows in column 0025, which is a breakdown of column 0020, in C 66.01, which can be deemed very unrealistic.

80. As a matter of fact, sight deposits, for instance, are not expected to be withdrawn in significant amounts in a business-as-usual situation. As already mentioned in the previous paragraph, sight deposits are also reported in column 0025 “of which: open maturity items”, which does not accurately reflect banks' real net liquidity position in the respective time buckets. In this respect, it is worth noticing that even in the Liquidity Coverage Ratio, which can be considered a stressed metric, retail sight deposits receive a run-off rate between 5% and 20%. Among open-maturity items, sight deposits generally represent the most relevant source of funding for banks, often used also

to finance medium and long-term activities, which makes it crucial for banks to define reliable roll-over assumptions for outflows based on different counterparties' behaviour.

81. One of the main objectives of this template is therefore to monitor the expected stability of open maturity deposits, as reflected in institution-internal behavioural models. At the same time, regulators need to check if inflows resulting from open maturity activities enhance funding resources and to assess the relevant banks' behavioural assumptions. In this respect, supervisors' estimation of the liquidity position of the banks should leverage on more realistic assumptions, taking into account the historical cashflow rates observed by the banks, the internal behavioural models and their own estimations. Furthermore, such a template would align the supervisors' available data with banks' internal maturity ladder, which is used to steer the banks liquidity position, thus contributing to the harmonization of the reporting practices (data for reporting vs data used for internal purposes).

Rationale for capturing assumptions about new businesses

82. Unlike the open maturity items that are expected to be reported in C 66.01, according to the existing business, in template C 66.02 institutions are also required to include the "new business" in their projections. New business should encompass both cashflows from new clients and new cashflows from existing clients.
83. The following points underline the necessity of including new business assumptions in a behavioural template:
 - Realistic representation of the evolution of the initial stock of certain items of the current C 66.01: in a business-as-usual scenario, an institution, in its liquidity needs projections, includes both existing and new business.
 - Back testing opportunities: As the behavioural cashflows present a realistic evolution of the balance sheet position, the estimated evolution for the respective time bucket can be used to cross check the initial stock reported at future dates, which would provide supervisors with valuable insights on the accuracy of banks' assumptions.
 - Further details and enhanced granularity as compared with information required in the funding plans reporting: A more granular, realistic and short-term representation of the new business evolution in the C 66.02 would also provide supervisors with the possibility to receive more frequent information on the funding plan of institutions and assess their ability to execute it.

Second round effects

84. In view of the objective to enable the supervisor to obtain the banks' treasury perspective, where institution-internal behavioural maturity ladders provide for the consideration of n-round transactions (with those being understood as cashflows deriving from new business), those are also to be reported in this template accordingly. The aim of the template is to project the volume (stock)

of open maturity items at time T by assuming the individual cash in- and outflows from both existing and new business activities for each individual time bucket.

Back testing

85. As one of the main objectives of a behavioral template is to estimate the evolution of relevant balance sheet items, the accuracy of such estimations can be challenged and back tested.
86. At reference date T the contractual maturity ladder C 66.01 shows the volume of open maturity items in column 0025. At the same reference date T, the behavioral maturity ladder C 66.02 shall display the projected cashflows of the volume of the respective open maturity items for each time bucket. The open maturity “stock” at time T in the C 66.01 together with the cashflows in each individual time bucket, should project the evolution of open maturity items in each individual time bucket. At another reference date T+1, the projected evolution (cashflows) in C 66.02 can be back tested with the open maturity column 0025 in C 66.01. The back testing is also relevant with respect to the underlying assumptions of institutions. If the assumptions of institutions are too optimistic or too conservative, back testing is a reliable tool to identify such deviations from the actual evolution in C 66.01.

Frequency

87. The monthly frequency has been chosen, to account for frequently updated modelling assumptions by treasury departments and/or ad-hoc decisions. Therefore, a quarterly frequency will not be sufficient as the underlying assumptions and expected cashflows will be outdated and the monitoring including back testing of the reported figures will most likely not be accurate.

Empirical evidence and experience from ad-hoc collections

88. As some authorities are already collecting behavioral information, the EBA proposal in setting up the template leverages on the lessons learned and evidence provided by those CA with respect to their ad-hoc collections: such information was deemed to be essential for supervisors, offering valuable insights:
 - Possibility to monitor the actual liquidity position of the institution based on the more realistic Treasury’s assumption. This approach enables supervisors to follow the net liquidity position that is used internally by institutions for steering purposes.
 - Understanding what the institution plans to do by considering also new business assumptions and not only the evolution of existing funding sources and assets.
 - The reported figures can be used for stress-testing purposes and to challenge these numbers, back-testing can be used to identify whether the assumptions by the institutions were accurate.

89. Integrating a behavioural template into the ITS, will help to support the aim of maximum harmonisation and simplification in the reporting universe. Eventually such integration will lead to a discontinuation of non-ITS reporting on behavioural information.
90. With this consultation paper, the EBA is seeking views from the institutions on their ability to provide this data to meet the supervisor's expectations and to gather additional views on the costs and benefits of having this information defined in an harmonised way at EEA level.

Additional details on the Outflows due to downgrade triggers section

91. As explained in the section on C 66.01, Large institutions shall report granular information on downgrade triggers part of template C 66.02 (to avoid creating a new template).

C 67.00/01 - Concentration of funding by counterparty

92. Information in template C 67.00 was streamlined with the main objectives of:
 - ensuring best practices in reporting, such as to define atomic concepts for product type and counterparty sector reporting options;
 - filling in data gaps by enhancing the scope of reporting and requesting additional detailed information.

Increase in the number of counterparties to be reported – just for large institutions

93. Supervisors' experience using the data collected so far on the funding from the top 10 counterparties has shown that it does not provide a complete view on the level of concentration of funding sources, amongst others, the three potential major funding sources: deposit, repurchase agreements and intra-group funding. The extension of the reporting obligations to the top 30 counterparties would allow to complete the analysis on Large Institutions counterparties concentration. Considering the principle of proportionality, additional information is proposed to be collected only from Large Institutions.
94. In the case of Large institutions, the scope of reporting was increased from the top 10 counterparties to the top 30 counterparties. This has led to the need to define a separate template to be reported by Large institutions (C 67.01), although, in terms of content, the two templates are fully aligned. That means that all the changes to reporting requirements made to template C 67.00 (which will continue to be reported by medium institutions and SNCIs) and explained in this consultation paper are also valid for template C 67.01.
95. A detailed overview of the content changes brought to C 67.00 and reflected also in the new template C 67.01, and the rationale behind including them are:

Removal of the 1% threshold

96. Under the current situation, institutions report only those counterparties from which they receive funding in proportion of more than 1% of their liabilities. Greater granularity provided by the removal of the 1% threshold would support the supervisory assessment of potential funding concentrations by sector and geography. As the 2023 bank turmoil⁸ has shown, the ability to identify and monitor potential funding concentrations beyond the single counterparty is relevant both under business as usual and during periods of stress. The deletion of the threshold would allow a view on sectorial concentration in addition to individual counterparty concentration (e.g. “x” number of counterparties in the top 10 as part of the same industry).
97. This more granular view on the concentration risk would answer to ILAAP requirements as regards the identification of concentration risk in the funding providers.

Additional granularity for the counterparty sector

98. Following the current instructions, institutions shall report the “Issuer sector” in line and with the granularity of the sectors defined in FINREP, Annex V to the EBA IT solutions. It is proposed that a more granular split is provided for “Other financial corporations”. The split of the information ensures that each option is a disjoint set (each sector entity would fit only one option).
99. This additional information will provide a clearer view on banks’ exposures to different non-bank financial institutions (NBFI) sectors. This is of particular importance as past analyses performed by ESAs have shown that there is a high interconnection between non-bank financial institutions and the banking sector⁹. As these sectors are regulated under different regimes and may have different reactions in time of crisis (e.g. pension fund reactions to the “Uk mini budget”¹⁰) the breakdown of sectors will allow for more detailed analysis for financial stability purposes, particularly when it comes to contagion analysis.

Figure 1: Current options vs proposed options for “issuer sector” in template C67

Current “counterparty sector”	Proposed options in the amended template for “issuer sector”
• Central banks	• Central banks (unchanged)
• General Governments	• General Governments (unchanged)
• Credit institutions	• Credit institutions and multilateral development banks (label changed)
• Other financial corporations	Other financial corporations will be split into the categories below: <ul style="list-style-type: none"> • Investment firms • Insurance firms and pension funds

⁸ The 2023 banking turmoil and liquidity risk: a progress report

⁹ e.g. the “Contagion risk analysis of the impact of a bank’s failure on the insurance sector” in the EIOPA Financial Stability report from December 2021, or ECB analysis in the May 2020 Financial stability review “the role of bank and non-bank connections in amplifying recent financial contagion”

¹⁰ In September 2022, the UK government announced a series of tax cuts and economic reforms in a mini-budget. The announcement led to a market crisis, with the pound falling to a record low while UK government bond yields soared. This increase in gilt yields had a strongly negative impact on the investment strategies used by many UK pension funds. As a result they were faced with margin calls, requiring them to rapidly raise cash to cover their potential losses.

	<ul style="list-style-type: none"> • Payment institutions, if it would not be covered by the other sectors defined in options • Other financial corporations, other than investment firms, insurance firms and pension funds, payment institutions and electronic money institutions.
<ul style="list-style-type: none"> • Non-financial corporations 	<ul style="list-style-type: none"> • Non-financial corporations (unchanged)
<ul style="list-style-type: none"> • Households 	<ul style="list-style-type: none"> • Households (unchanged)

100. In addition, the higher granularity for “other financial institutions” would align with granularity requested for other reporting of counterparty sectors. E.g. in the large exposure reporting, investment firms are reported separately under the “Sector of the counterparty” and “Insurance, reinsurance and pension funding, except compulsory social security” are flagged as part of the NACE code in the same template. In addition, it is currently proposed (EBA/ITS/2025/04) to extend the Z02.00 to include a breakdown for Insurance firms and pension funds, a distinction already in place for SRB Liability Data reporting.

Reporting of values for “sector” and “residence” for connected clients

101. Current reporting instructions mention that “For groups of connected clients, no sector shall be reported.” Instructions have been amended to include guidance to the institutions on how the columns should be reported, avoiding gaps in the data reported. In the cases where the group of connected clients does not have a parent, the counterparty that shall be reported shall be the sector/residence of the individual entity, which is considered by the institution as the most significant within the group of connected clients.

Refinement of the instructions for the product type and intra-group funding

102. The current instructions for product type combine information on the product with information on the counterparty sector and intra-group exposures. It is proposed to streamline the information for the product type and make it more efficient for reporting purposes by:

- removing information on the counterparty from this column (as this information would already be reflected in the counterparty sector column) and by
- removing information related to intra-group exposures (and inclusion of an additional column that would capture this information).

103. In addition, the current pre-defined list of “Product Type” is enhanced to capture additional product types given that:

- As per the current instructions, deposits other than retail deposits are classified as wholesale funding which does not allow competent authorities to have a detailed view on the different components of deposits.

- The same holds true for retail deposits which are currently included in “Other funding products”.
 - The SFT reporting covers only repurchase agreements to be reported, while the full set of SFT products would be relevant to be captured.
104. The updated instructions provide an exhaustive list of “Product type” displaying the types of deposits in a distinct product type. The instructions would be finetuned by adding 2 sub-types to the existing list of the 8 product types listed in the instructions: Deposits and Monetary policy operations. The current categories UWF (unsecured wholesale funding obtained from financial customers including interbank money) and UWNF (Unsecured wholesale funding obtained from non-financial customers) would be merged into one category UWF (Unsecured wholesale funding).
105. By requesting the types of deposits separately, the terms “other than deposits” would be added in the Unsecured Wholesale Funding. Similarly, the “e.g., retail funding” in the Other Funding Products would be deleted.
106. As explained in the section above, to stream-line reporting requirements, the intra-group funding would be identified in a separate column of the template. Instructions have been enhanced to request institutions not to group the intra-group funding at the level of each entity, in order to assess counterparty exposure within the institution.
107. The split of the information ensures that each option related to the product type is a disjoint set (each product would fit only one option).

Figure 2: Current options vs proposed options for “product type” in template C67

Current C67 template	Proposed options in the new C67 template
<ul style="list-style-type: none"> CBM (Central bank funding related to monetary policy operations) 	<ul style="list-style-type: none"> CBM (Central bank funding related to monetary policy operations) <i>Institutions shall report all types of funding received from monetary policy operations, irrespective of the instruments and/or product types.</i>
<ul style="list-style-type: none"> UWF (Unsecured wholesale funding obtained from financial customers including interbank money) 	<ul style="list-style-type: none"> Unsecured wholesale funding other than deposits (new) <i>Financial customers/ non-financial customers relate to the type of counterparties and not the product type.</i>
<ul style="list-style-type: none"> UWNF (Unsecured wholesale funding obtained from non-financial customers) 	
<ul style="list-style-type: none"> SFT (funding obtained from repurchase agreements as defined in Article 4(1), point (82), of Regulation (EU) No 575/2013) 	<ul style="list-style-type: none"> securities financing transactions,

<ul style="list-style-type: none"> • CB (funding obtained from covered bond issuance as defined in Article 129(4) or (5), of Regulation (EU) No 575/2013 or Article 52(4) of Directive 2009/65/EC) 	<ul style="list-style-type: none"> • Covered bonds (streamlined)
<ul style="list-style-type: none"> • ABS (funding obtained from asset backed security issuance including asset backed commercial paper) 	<ul style="list-style-type: none"> • Asset backed securities and asset backed commercial paper (streamlined)
<ul style="list-style-type: none"> • IGCP (funding obtained from intragroup counterparties) 	<ul style="list-style-type: none"> • Secured wholesale funding other than covered bonds, SFTs, ABS and ABCP. <i>Intra-group funding would be identified in a separate column of the C67 template.</i>
<ul style="list-style-type: none"> • OSWF (other secured wholesale funding) 	<ul style="list-style-type: none"> • Deposits (new category) • other funding products
<ul style="list-style-type: none"> • OFP (other funding products, e.g. re-tail funding) 	

108. Examples on how to report C 67.00/01 with the old reporting and the new proposal are provided in Section 3.4.

Removal of column “National Code”

109. To align with the supervisory reporting practices, whenever the “LEI code” is available, institutions are required to report it. This information should be enough for authorities to properly identify the institution and is therefore unnecessary that the national code is also reported.

Removal of reference to Finrep value

110. Current reporting instructions included that there should be an equivalence between the data reported in the Finrep and the C 67.00. Based on past EBA Q&As (2015_2365, 2023_6956), it was identified that due to different reporting dates, netting rules, consolidation scopes, this equivalence is not always possible. As part of this ITS update, it is proposed to delete the paragraph in order to avoid any unnecessary ambiguities. The Q&A will be archived.

C 68.00 - Concentration of funding by Product Type

111. Changes are made to this template with the objective of enhancing the view on the products that are used for funding by requiring:

- additional granularity on the structure of deposit funding and wholesale funding and
- to fill in some data gaps by adding information on capital instruments and central bank funding.

112. Concepts have been aligned with the definitions used in the other templates of ALMM.

113. The following sections will explain why these additional data requirements turned out to be necessary for supervisors in assessing institutions' funding risk resulting from its concentration of funding.

Extension of retail funding

114. Authorities deem it important to receive full visibility on the institutions' deposit funding. Hence, one additional row on the retail deposit funding is added to the template. The information on the carrying amount, weighted original and residual maturity for retail deposits is useful for competent authorities to spot the dependency on this type of funding.

Breakdown of term deposits

115. Experience with the data reported has shown that instructions need to be enhanced to ensure a harmonised reporting approach regarding term deposit breakdowns. It is proposed to add a more granular view in the template for retail term deposits that are not withdrawable within the following 30 days by differentiating based on the cause. The two additional rows refer to Article 25(4) of Delegated Regulation (EU) 2015/61, of which point (a) determines retail deposits that are not withdrawable within 30 days according to contractual arrangements and point (b) which includes all retail term deposits for which a material penalty upon early withdrawal is defined.
116. The split between retail term deposits that are withdrawable or not within 30 days is needed to get a full picture of the structure of these deposits.
117. The additional information on term deposits helps supervisors in understanding the structure of the institutions' deposits. Also, for analysing the risk of outflows of deposits it is valuable to differentiate term deposits by their contractual agreements and to know about the maturity structure and the Deposit Guarantee Scheme (DGS) coverage of these deposits. Furthermore, periods of higher interest rates showed that retail term deposits may be an important funding source.

Breakdown by deposit size

118. The new version of the template splits retail deposits by size, for which the carrying amount and the weighted maturities are requested, providing an extended picture of the structure of deposit funding : e.g. changes over time in the deposits buckets can provide a direct view on bank's deposits allocation: either a lot of small single depositors or fewer large deposits.
119. It is required to report the deposit size on a per client basis. The banking turmoil in 2023 underlined the importance of monitoring high volumes of deposits from single depositors. These rows complement information from template C 67.00/01, by providing information on the part of funding stemming from such high-volume depositors and the underlying maturity structure.

Introduction of higher granularity for the wholesale funding and addition of the "intra-group or IPS" column

120. The current split between secured and unsecured wholesale funding is maintained, however the underlying granularity was enhanced to focus on the most important sources of funding.
121. Some rows have been relabelled to ensure consistent naming conventions across the ALMM and AE templates.
122. The current version of the template requires to submit data regarding “loans and deposits from Intragroup entities” and “financial liabilities other than derivatives and short positions from intra-group entities” which is essential to monitor. There could be also capital items which are intragroup funding which is essential to be monitored given that intra-group funding concentration could increase banks vulnerabilities and exposures to idiosyncratic stress situations.
123. For this reason, a column dedicated to “intragroup or IPS funding” has been added to the template, ensuring a more efficient representation of the data requirements. The content and label of this column have been aligned with C 66.01, where both intra-group and IPS funding is seen as equally important. The two rows requested in the current version of the template: “loans and deposits from intragroup entities” and “financial liabilities other than derivatives and short positions from intragroup entities” can be deleted as the corresponding amount would be available by means of the newly added column.

Inclusion of certain Capital Items

124. The new C 68.00 shall include information on capital instruments: Additional Tier 1 items except preferred shares (AT1) and Tier 2 items (T2).
125. The total amount of capital items is currently reported on a yearly basis in the funding plan and on a quarterly basis in capital reporting and the NSFR. The inclusion of the capital items information in the C 68.00 will cater for a comprehensive view on the entire funding structure of banks while also providing unique information on the original and residual weighted maturity of AT1 and T2 items, and on the Intra-group funding part, which are not retrievable elsewhere. Given their relevance in the funding structure of a bank and considering the prominent role played by their spread when monitoring market perception, it is important to have them reported separately within the template C 68.00.
126. The data on capital items are particularly relevant when assessing the interdependence between liquidity and solvency, banks’ funding needs and the MREL requirements. The inclusion in C 68.00 allows to benchmark banks across this dimension, including the volume and residual weighted maturity which cannot be retrieved elsewhere.
127. To be noted that by introducing separately the category of capital items, other rows of the templates would need to be adjusted content-wise, as compared to the current version, to avoid double reporting (some information related to capital items, that was before reported in the wholesale funding part, would now need to be reported in the new section).

Central bank funding

128. Despite being one of the most important sources of funding, the current version of the C 68.00 template does not require banks to provide information on their central bank funding. One argument for the inclusion of central bank funding is the expectation for SSM institutions' that they should consider refinancing operations provided by central banks as part of their day-to-day liquidity management. Additionally, incorporating the central bank funding into the C 68.00 allows for coherent alignment with the annual funding plans reporting where such funding is reported.
129. The template is enhanced with information on all funding provided by a central bank in the European Economic Area to a reporting entity incorporated in the European Economic Area. This can concern the following two cases:
- I. An institution or a subsidiary of a European Economic Area institution having access to European Economic Area Central Bank funding
 - II. a subsidiary of a non-European Economic Area institution established in the European Economic Area having access to European Economic Area Central Bank funding
130. One additional row reveals which part of the EEA funding is obtained from the Euro system including funding from the European Central Bank. and another row the funding from a central bank from outside the European Economic Area is introduced. An example for the reporting of these rows is provided in the examples' section.

Amount not covered by Deposit Guarantee Scheme (DGS)

131. The column on "Amount not covered by a Deposit Guarantee Scheme in accordance with Directive 2014/49/EU or an equivalent deposit guarantee scheme in a third country" is not necessary for data collection purposes as the amount not covered by DGS can be retrieved by subtracting the amount covered by DGS (current column 0020) from the carrying amount received (column 0010). Therefore, we ask for feedback regarding the burden created by deleting or keeping this column. The proposal is for this column to be deleted.

C 69.00 - Prices for various lengths of funding

132. Regarding C 69.00, changes to the content are proposed making sure that the reporting framework remains relevant for supervisory authorities, given supervisory experience with the data reported. The granularity of the products, labels and definitions have been aligned with the rest of reporting requirements in ALMM.
133. The overall objective of the template and in particular the focus on new funding remains unchanged. The main changes to the content are as follows:

Focus on Deposits

134. The current version of the C 69.00 template requests the prices only for retail funding, not differentiating between deposits or bonds. To allow the identification of the evolution of the pricing for retail deposits and align with the structure of the information from the other templates, it is proposed to introduce the retail deposit as a distinct reporting item. Retail deposits are of particular interest to supervisors as they make up most of the funding for retail banks. In addition, changes in price sensitivity of retail customers may indicate the stickiness of the retail customers compared to other sources of retail funding.
135. In addition, the evolution of prices of the non-financial corporates deposits is also important. Such deposits tend to be priced off benchmark rates and tend to be more volatile. Changes in their cost of funding, including by material currency, may allow supervisors to better identify when banks are overpaying on non-financial corporates deposits to obtain/defend funding or potentially experiencing funding stress in a significant currency.

Information on preferred/non-preferred bonds

136. The current version of the C 69.00 template requires the prices for Senior unsecured securities in an aggregated row. The proposal is to split the information into 2 rows and focus on: Senior preferred bonds (SP) and Senior non-preferred bonds (SNP) to collect more granular and targeted data on the prices of unsecured wholesale funding. This split is very relevant as the senior non-preferred bonds might be more price sensitive. Given that only new funding is reported, this split is essential to accurately reflect the distinct risk profiles and market dynamics of these instruments. Also, market conditions can play a critical role in influencing the magnitude of the price differential between SP and SNP

Information on Repurchase agreements

137. The current version of the C 69.00 template requires only Covered bonds and ABS under the secured funding, while Repurchase agreements could represent an important part of bank's secured funding as well and the evolution of their prices should be reported and followed by supervisors.

Inclusion of certain Capital Items

138. The new C 69.00 shall include information on the capital items such as: Additional Tier 1 instruments (AT1) (except preferred shares), and Tier 2 instruments (T2). AT1 are currently reported on a yearly basis in the Funding Plan and on a quarterly basis in Capital reporting and the NSFR. The change would provide a comprehensive view of the prices of new funding by banks, while also providing unique information on a more frequent basis to monitor potential price increases in AT1 issuances and earlier warning on a price of funding deterioration. AT1 and T2 instruments can be considered as subordinated form of funding. Given their relevance in the funding structure of a bank and considering the prominent role played by their price when monitoring market perception, it is important to have them included within the template C 69.00. As in C 69.00 only new AT1 and Tier 2 issuances are to be reported, the initial maturities not eligible were greyed.

139. Data on equity, except AT1 considered equity, was not added as their price is unknown when paid in and this funding tends to be rarely new. However, AT1 (except preferred shares) was added even if considered equity under FINREP as prices of all types AT1 are relevant for supervisors. In the past, a potential increase in the price of new unsecured wholesale funding could thus be due to the subordination of AT1 and not a change in market perceptions.
140. To be noted that by introducing separately the category of capital items, other rows of the templates would need to be adjusted content-wise, as compared to the current version, to avoid double reporting (some information related to capital items, that was before reported in the wholesale funding part, would now need to be reported in the new section).

Changes in the label of the columns and the addition of another column

141. In order to provide clarity also at template level, the labels of the columns have been updated showing the interval for which the length of funding is considered. This represents no change in the content, as the instructions had already reflected these requirements. Adding the clarification in the labels will also align with the format used for C 66.01 and C 66.02 templates.
142. In addition, a new column has been added to capture the funding period of 10 years or more. Current instructions requiring for funding above 10 years not to be reported were amended to better reflect the funding profile of banks issuing long-term.

Replacement of spread with Interest rate

143. Supervisory experience with the data currently reported in C 69.00 requiring institutions to report the spreads of funding using benchmark rates or swap curves, has shown that the comparison across banks is not reliable given the fact that banks can use highly different methodologies and choices, particularly:
- Some banks do not use a Swap curve per currency, instead they use the swap curve of another significant currency (e.g., EUR) and add the FX rate which is a spot rate which do not take into consideration macroeconomic perspectives.
 - Some banks do not use swap curves and apply the same Benchmark rate (e.g., Euribor 3 months) for all maturities (buckets), in these cases, the price for maturity transformation would be included in the spread.
 - In both instances, supervisors cannot be certain about the approach banks applied.
144. A spread with an unknown benchmark/swap rate has proven to be a black box for supervisors as they cannot know if changes are due to changes in the benchmark rate or interest rate. Since it is not known when and how much of the funding was obtained, it is not possible to calculate the applicable reference rate in the retrospective. In times of stable reference rates and flat benchmark curves, this is no major issue, since the likelihood of picking the appropriate reference rate value is higher. However, in times of greater volatility and sloped benchmark curves, the

likelihood of a supervisor guessing the appropriate reference curve/rate decreases. This makes the data quality conditional on the volatility of reference rates and slope of the benchmark curve. Therefore, not as reliable.

145. Given the above, the proposal put forward in this CP is to request that the interest rate is reported instead of the spread enabling more comparability across institutions and allowing the identification of spreads by supervisors, if needed, by subtracting the relevant benchmark/swap rates. Requiring that the interest rate is reported will therefore:

- reduce complexity minimising the data quality issues related to the fact that benchmark rates may be unavailable.
- no more need for reference rates in the calculation of the reported information (interest rates).
- the ease to report interest rates would remove other data quality issues linked to the usage of the benchmark rate of another currency.
- reporting heterogeneities are likely to be higher for spreads than interest rates, as banks have to make additional choices during the computation.

146. Regarding the definition of the interest rate to be reported:

- for capital market instruments the price (interest rate) should be the annual return a credit institution provides over the term to maturity of capital market instruments, encompassing both interest payments and principal. The price should be expressed as an annual percentage rate. This constitutes an effective interest rate.
- for other types of funding, the price (interest rate) will be the annualised agreed rate (AAR) as defined in Annex I of Reporting Scheme For Monetary Financial Institution INTEREST RATE STATISTICS of REGULATION (EU) No 1072/2013 OF THE EUROPEAN CENTRAL BANK of 24 September 2013 concerning statistics on interest rates applied by monetary financial institution. This constitutes a nominal interest rate.

147. The annualised interest rates add more comparability and simplification, however by definition the interest rates between deposits and capital market instruments are not fully comparable as costs and other effects are not included in both.

148. The choice to differentiate between the price of funding for market funding and other types was made to have a simple calculation for other types of funding and to have the needed granularity to take into account the divergence in the way bond holders get remunerated. Supervisors can thus track more accurately the price of market funding while banks will not be burdened by monitoring the full cost of for example deposit taking (such as costs associated to brand image etc).

149. The options above were selected as requesting the full price of every type of funding on a monthly basis was perceived as an outsized burden to banks and would result in reporting errors as banks would struggle to measure the full price monthly for non-market funding.
150. The current Funding Plan reporting (2B: Pricing) requires the reporting of the Yield/cost without explicitly clarifying in the instructions if it should correspond to an Effective or Nominal interest rates. However, Yield/cost imply an effective interest rate so C 69.00 will now be closer aligned to the Funding Plan Instructions.

C 71.00 Concentration of counterbalancing capacity by issuer

151. Instructions related to the counterparty sector have been amended to align with the changes made for C 67.00.
152. In addition, column 0090 was deleted and replaced by a new column “Value after haircut” aligning the information requested with the changes proposed for the Asset encumbrance framework, as explained in the section below.

1.6 Amendments to Asset encumbrance framework

Development and evolution of AE templates

153. The European Systemic Risk Board (ESRB) Recommendations on Funding of Credit Institutions, published in February 2013, recommended European Banking Authority (EBA) to develop reporting and disclosure requirements in relation to asset encumbrance and closely monitor institutions’ asset encumbrance evolution¹¹. In response to these recommendations, the Capital Requirements Regulation (CRR) mandated the EBA to develop reporting standards that would provide greater transparency regarding asset encumbrance. To fulfil this mandate, the EBA introduced the Asset Encumbrance ITS reporting templates (F32, F33, F34, F35, and F36) in December 2014, in line with Article 100 of the CRR. These templates require institutions to report to their competent authorities the level of repurchase agreements, securities lending, and all other forms of asset encumbrance, at least in aggregate terms. The aim was to ensure a standardized approach to capturing and reporting such information within the EEA banking sector.
154. Subsequently, the 2019 revised CRR (CRR II) provided additional clarity under Article 430(1), point (g) by explicitly requiring institutions to report a detailed breakdown of asset encumbrance by type, such as repurchase agreements, securities lending, securitized exposures, and loans. This enhanced reporting requirement aimed to improve supervisory oversight and foster a more comprehensive understanding of the nature and extent of asset encumbrance across institutions.

¹¹ “issue guidelines on harmonised templates and definitions in order to facilitate the monitoring of asset encumbrance, in accordance with its established consultation practices” (Recommendation C – Point 3).; “closely monitor the level, evolution and types of asset encumbrance, as well as non-encumbered but encumber-able assets at Union level.” (Recommendation C – point 4): “develop guidelines on transparency requirements for credit institutions on asset encumbrance. These guidelines should help ensure that the information disclosed to the market is clear, easy to compare and appropriate.” (Recommendation D)

155. At that time, it was decided that AE ITS templates are based on accounting values to ensure the possibility of reconciling the reported figures with the balance sheet items (FINREP), thereby minimizing the implementation burden for institutions.
156. Alongside the AE ITS, the EBA developed the AE disclosure template as part of the Pillar III package with the corresponding Regulatory Technical Standards (RTS), in accordance with Article 443 of CRR II “Disclosure of encumbered and non-encumbered assets” and in line with the ESRB’s recommendation D (outlined above). Currently, a mapping is established between AE ITS reporting templates and AE disclosure templates to ensure consistency in the information requirements across both frameworks, the main difference is that while the reporting templates include end-of-period, point-in-time values, the values disclosed in the asset encumbrance templates are based on median values.
157. The scope of the present consultation paper is specifically focused on proposed amendments to the AE ITS reporting framework. These amendments address the needs of Competent Authorities regarding information related to the asset encumbrance of institutions but from a more liquidity-risk assessment perspective. These proposed amendments could influence the mapping process and may necessitate revisions to the AE disclosure template to ensure consistency, while also addressing any constraints arising from alignment with Basel templates. The assessment of this potential impact and possible amendments will be investigated at a later stage (out of the scope of this consultation paper).

Objectives of the proposed amendments to Asset encumbrance reporting

158. Based on supervisor’s experience in using the data currently collected to fulfil their mandates, the current version of the AE ITS template has been assessed as being insufficient in meeting two major objectives for which it had been introduced. In particular:
- Assessment of institutions’ funding capabilities: the current template does not provide supervisors with the data needed to effectively evaluate an institution’s capacity to leverage funding during business as usual (and stress periods as well). This limitation stems primarily from the template’s reliance on an asset breakdown structured around an accounting view over the Treasury view (but also from the low reporting frequency). In particular, the template fails to offer insights into the institution’s ability to transition to secured funding, which is a critical aspect of liquidity-risk management and operational resilience.
 - Assessment of institutions’ collateral mobilization capabilities: the current template does not provide the level of detail necessary for a comprehensive evaluation of an institution’s ability to securitize and refinance assets through private markets and central banks. In particular, the template lacks (i) the value of assets after haircuts (liquidity value), (ii) the pre-positioning of assets at central banks, and (iii) the eligibility of assets for covered bonds. Those elements are essential for assessing an institution’s realistic capacity to generate liquidity during both business-as-usual and periods of stress, but also an institutions overall crisis management preparedness.

159. As a result of these limitations in the current AE ITS templates, the SSM and other National Competent Authorities have, over the years, developed their own collateral templates to address the gaps not covered by the AE ITS templates (and to receive the data at higher frequency: weekly or daily).
160. Recent supervisory assessments have identified critical deficiencies in liquidity and collateral management practices in several banks which can jeopardize the institutions' resilience, particularly in adverse market conditions.
161. Against this background, the current version of the AE templates has been reviewed, with the aim, to better equip supervisors for their mandate. The proposed amendments to the content of the AE templates have as a main purpose the alignment to other liquidity reporting (in particular the maturity ladder information) to ensure consistency in the information reported, and accounting for the importance of asset encumbrance information in assessing the liquidity position of institutions.
162. As part of the proposed changes, the templates F 32.01 and F 32.02 are significantly revised. To ensure clarity in the proposed changes and facilitate the reporting process (e.g. development of the technical package) it was decided to develop new templates (new F 32.11, F 32.12) to replace the existing ones (as opposed to amending the current ones). To ensure consistency across the AE framework, the split of information by columns in templates F 36 needs to be amended to align with the new templates F 32.11, F 32.12. Given the size of change it was considered preferable to develop new templates: F 36.11, F 36.12.
163. Additionally, it is proposed to delete the templates F 32.03 and F 34.00, streamlining the reporting process and eliminating redundancies to enhance the overall usability and relevance of the information collected as detailed in Section 1.2. Additional proportionality measures have been introduced as explained in the same section.
164. The greyed cells in the AE template are aligned with the current version of the template and have been further complemented by the inclusion of additional greyed cells, particularly in relation to the three columns L1, L2A, and L2B where the reporting of some cells would not be applicable.
165. It is to be noted that the content amendments described below apply to both Table F32.01 (which will be replaced by F 32.11), which is dedicated to the on-balance sheet assets of the institution, and to Table F32.02 (which will be replaced by F 32.12), which focuses on collateral received and own issuances. This split is considered particularly beneficial as it provides a more precise and detailed view on the pool of assets, distinguishing between the institution's own assets, collateral received, and its issued instruments. Such a granular perspective is invaluable for understanding the liquidity position and the potential mobilization of assets. Furthermore, this level of detail is not available in any other liquidity-related reporting, making this differentiation essential for a comprehensive analysis of an institution's mobilization capabilities.

Scope of consolidation

166. As explained in the section above, the experience of the supervisory authorities has shown that Asset encumbrance is an aspect relevant for the purposes of liquidity assessments and can be used as a complement information to the already existing ALMM templates, in addition to NSFR and LCR. With respect to reporting obligations, the scope of consolidation is set out in the CRR. With respect to the AE templates, they are following the prudential scope of consolidation which is different from the Liquidity scope. Against this background, in order to be able to analyse the information from AE in conjunction with ALMM information, supervisory authorities need to consider the underlying scope of consolidation and request, as needed, that AE reporting is also reported aligned with the Liquidity scope of consolidation. This change would complete the broader shift in the AE reporting framework towards a focus on liquidity risk rather than an accounting perspective¹², ensuring consistency and improving the quality of information available for liquidity supervision.
167. Requesting the data under the same scope of consolidation will provide supervisors with enhanced insight into the collateral positions of institutions' liquidity sub-groups. This adjustment ensures a more detailed and granular understanding of collateral at liquidity sub-group level and individual entity levels, when the entity is not waived.
168. The overall impact on banks would vary for banks with a broader liquidity scope of consolidation—encompassing more entities than their capital scope of consolidation—the change would require the inclusion of additional entities. Conversely, for banks with less entities in the liquidity scope, the shift could result in fewer entities being captured in the reporting framework, thereby reducing the overall reporting burden. The impact ultimately depends on the deviation in terms of number of entities in the bank's capital scope of consolidation from the liquidity scope of consolidation, meaning the effect of the change would vary based on the specific structure and waivers of each institution.

Proposed content amendments to Asset encumbrance

169. The overall structure of the Asset encumbrance templates remains the same. The definition of the Asset Encumbrance ratio remains unchanged, as well as other aggregated ratios, ensuring key metrics remain consistent over time. This aims to ensure seamless comparability between the existing and revised templates. Few changes were made to streamline the reporting requirements and ensure clarity of instructions, with no intention to change the current set-up of the requirements, such as:
- In the definition of the AE ratio, it is clarified (no content change in the instructions – just spelling out the information), that the value of the collateral that enters the calculation is the fair value.

¹² This would imply a move away from FINREP alignment to a liquidity alignment.

- The title of Table F 32.12 has been updated to “Collateral Received and Own Issued Debt Securities” to better reflect its scope, as the table already included data related to the institution’s own issuances (in both the current version and revised version of the template).
- In some cases, existing instructions were slightly streamlined to ensure clarity in the information that is being reported – reshuffling a bit the information – with no changes to the actual requirements (such is the case of instructions for the row “own debt securities issued”)
- Definition of asset encumbrance has been aligned with the definition used in ALMM
- The notion of EHQLA has been removed from the columns of the templates, as this term was initially introduced in Article 416 of Regulation (EU) No 575/2013, but was subsequently refined in the LCR Delegated Regulation (EU) 2015/61, which introduced the more granular classification of liquid assets into Level 1, Level 2A, and Level 2B categories.

170. The main changes to the AE reporting framework are:

Encumbrance allocation of collateral pools

171. Under existing AE reporting instructions, collateral pooled for specific operations is allocated on a pro-rata basis, distributing encumbrance evenly across all assets in the pool regardless of liquidity eligibility.
172. Instructions have been amended to adopt the LCR DR logic and ensure alignment across liquidity risk-related reporting. Encumbrance is now prioritized based on liquidity classification, starting with assets ineligible for the liquidity buffer, as outlined in Article 7(2), point (a) of the LCR DR. Assets are encumbered in order of increasing liquidity, preserving highly liquid assets for the buffer. This change may affect the encumbered/unencumbered collateral amounts by asset type.

New assets classification for assets and collateral received (revision of rows in existing templates)

173. In the current version of the AE ITS, the asset classes are presented according to an accounting view, which differs significantly from the Treasury view adopted in the Counterbalancing Capacity (CBC) reported on the C 66 Maturity Ladder and the LCR reporting. This deviation creates a fundamental inconsistency, preventing effective data reconciliation with Liquidity reporting. The accounting view prioritizes static asset classification for financial reporting purposes, while the Treasury view is designed to reflect the liquidity management, focusing on the mobilization and usability of assets under both normal and stressed conditions. Harmonizing asset classification across Liquidity ITS reporting (LCR, Maturity Ladder and AE) is essential to ensure consistency across reports, strengthen data reconciliation, and enhance data reliability and quality.
174. It is therefore proposed that the classification of assets and collateral received as depicted in the rows of the existing templates (F 32.01 and F 32.02) is thoroughly revised and aligned with

the CBC asset classes reported in the Maturity Ladder. This would significantly elevate the quality and utility of both reporting.

175. By incorporating the CBC asset classes in the AE reporting, supervisors would gain deeper insight into the maturity structure of non-encumbered collateral reported in AE, and thus into institutions' funding dynamics. Specifically, collateral eligible for Central Bank operations could be mapped to the appropriate time bucket in the maturity ladder, providing a clear view on institution funding planning. This alignment would help supervisors to evaluate how institutions use short-term collateral to address immediate funding needs while keeping long-term assets intact to ensure future resilience. By improving transparency and the level of details in the reporting, it would enable more informed and effective oversight.
176. A mapping between AE and CBC is included [in the AE template annexes](#) showing how the two reporting frameworks would be linked. The values in the CBC Section of the Maturity ladder (C 66.01 - CBC) would be a proxy of the sum of the values reported in F 32.11 and F 32.12 (replacing the F32.01 and F32.02), that is the sum of assets, collateral received and debt securities issued and retained. In very few cases, an exact link between the two is impossible to establish. The reported values are not expected to always fully coincide due to differences in valuation methodologies—in the CBC assets are reported at market value, whereas AE assets are reported at fair value, consequently, the values should align precisely for tradable assets classified as Level 1 under IFRS 13).

Tradable and non-tradable assets

177. The inclusion of the differentiation between tradable and non-tradable assets would align with the breakdown established in the CBC section of the maturity ladder, while enhancing supervisors' insights into institutions' funding potential. Funding capabilities of Tradable assets, actively traded in large, deep and liquid markets, typically vary from those of non-tradable assets, which may be less readily mobilized. The differentiation would capture:
- the operational steps required to measure the value and mobilize the collateral,
 - the different counterparties interested in the different type of collateral and
 - the different time-to-liquidity in business as usual and stress situations.
178. The definition of tradable and non-tradable assets is aligned between ML and AE reporting¹³.

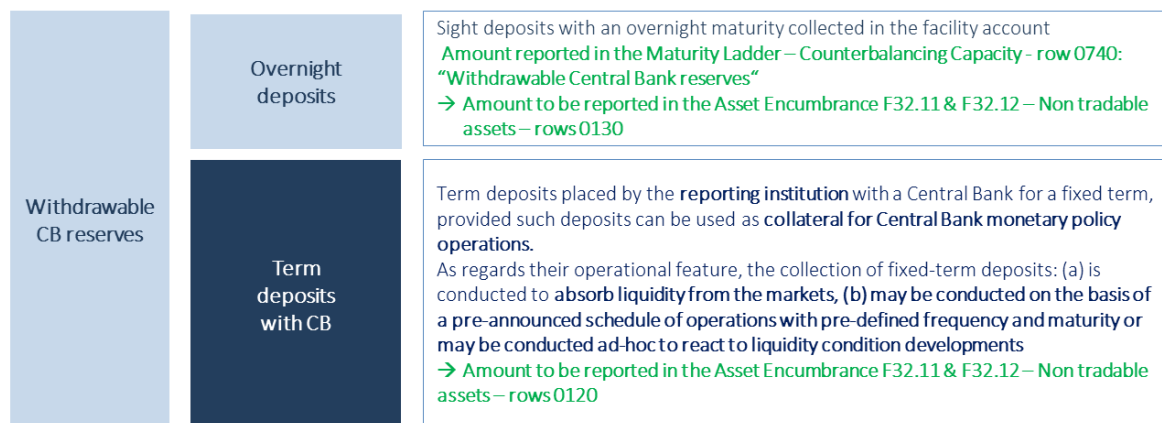
¹³ Currently there is no definition for non-tradable assets, however it can be understood as being the opposite of "tradable assets" : "assets not traded in large, deep and active repo or cash markets characterised by a low level of concentration".

179. The updated classification of assets in the AE reporting incorporates a split by product type and counterparty, similarly to the current version of the template, which offers two complementary perspectives on the assets and collateral held by the bank.
180. Under the tradable assets section, two rows dedicated to bonds are introduced. The first row, titled "Corporate Bonds," aligns with the Maturity Ladder reporting data and requires the reporting of corporate bonds classified as Level 2A and Level 2B, in line with Article 7 of the LCR Delegated Act (LCR DA). Corporate bonds are understood as being debt securities issued by non-financial corporations, excluding therefore those that are issued by credit institutions and other financial corporations. The second row is designated for "Bonds issued by financial customers", encompassing debt securities issued by credit institutions and other financial customers. This separation ensures greater clarity and compliance with regulatory reporting requirements.

Fixed term deposits with Central Banks

181. Under the non-tradable assets section, a row dedicated to Fixed Term Deposits with Central Banks is introduced to report term deposits placed by the reporting institution with a Central Bank for a fixed term, provided that such deposits are eligible to be used as collateral for Central Bank monetary policy operations.
182. Regarding their operational features, the collection of data on fixed-term deposits serves two key purposes:
- (a) it is conducted with the objective of absorbing liquidity, and
 - (b) it may be carried out either based on a pre-announced schedule of operations with predefined frequency and maturity or on an ad hoc basis to respond to evolving liquidity conditions.
183. This additional categorization ensures a more comprehensive view of assets that can support the institution's capability to raise liquidity. The below illustration highlights the distinction between deposits with the Central Bank that are to be reported in the ML reporting (under the CBC section) versus deposits with the Central Bank that must be reported in the AE reporting to avoid any overlap or misrepresentation of data between the two types of reporting.

Figure 3: Classification of withdrawable reserves



* Central Bank Reserves withdrawal are specified in an agreements between the relevant competent authority and the ECB or the central bank (Art. 10 Regulation (EU) 2015/61)

Own Covered Bonds and Securitisation Issued

184. In the proposed amendments of the asset classes of the current table F 32.02, the row titled "Own Covered Bonds and Securitisation Issued and Not Yet Pledged" has been split into two separate rows, each dedicated to a specific product type: one for covered bonds and the other for securitisations. This adjustment is aimed at providing a more granular and detailed view of these instruments.

Information on a “need to have basis”

185. As part of the efforts to simplify the AE reporting templates and reduce the reporting burden, certain columns have been removed. Specifically, columns 0030, 0035, 0080, and 0085, which were associated with the carrying amount, have been deleted from the template. Given that the fair value is already required for these items, the additional reporting of their carrying amount is deemed "good to have" rather than a "must have". This change reflects a commitment to streamlining the reporting process while maintaining the relevance of the data collected.

Fair value of assets linked with Monetary Policy Operations (replacing assets eligible)

186. Few columns are proposed to be included to capture:
- the assets that are used for Monetary Policy Operations (MPO), in the encumbered part and
 - assets that are eligible, assets with unknown eligibility, assets eligible for cover pool, or assets pre-positioned in the collateral pool for MPOs in the non-encumbered part

187. In the context of the encumbered portion of the collateral pool, it is essential for supervisors to gain a clear understanding of the source of the encumbrance—whether it originates from private markets or central bank operations. This distinction is critical for assessing:
- Banks' secured funding-mix, highlighting the proportion of funding obtained from central banks versus private markets (through a subtraction from the total amount of encumbered assets), and understanding the institution's funding strategy and resilience
 - Banks' ability to mobilize, for MPOs, collateral across the different asset classes, offering a comprehensive view into institutions' collateral diversification
188. This distinction allows supervisors to evaluate not just the theoretical availability of assets for MPOs but also the practical utilization of collateral under real-world conditions, shedding light on a bank's active funding strategies and operational choices.
189. A column is proposed to be added for Fair value of non-encumbered assets with **unknown central bank eligibility**. This gap in current reporting is significant, as it limits the ability to fully assess a bank's capacity to screen its balance sheet and determine the potential for mobilizing collateral. Understanding the proportion of assets with unknown central bank eligibility is crucial, as it can highlight operational inefficiencies or strategic choices related to a bank's funding model. A high volume of such assets may stem from two key factors:
- Operational constraints: banks may face limitations in identifying the eligibility of certain assets due to inadequate systems, processes, or expertise
 - Funding strategy: banks, particularly some smaller and less significant institutions (LSIs), may deliberately adopt a funding strategy that does not rely on central bank funding, thereby deprioritizing the need to screen assets for central bank eligibility
190. Gaining insights into the volume of assets with unknown eligibility for CB MPOs, would also enable supervisors, through a process of subtraction, to determine the volume of non-encumbered assets that are non-eligible for Central Bank MPOs. This is critical for evaluating a bank's preparedness to respond to liquidity needs and its broader funding resilience.
191. A column is proposed to be added for the Fair value of non-encumbered **assets pre-positioned** in the pool for MPO. For non-encumbered assets, it is crucial for banks and supervisors to have clear insight into assets that have already been pre-positioned — also known as mobilized unused assets, pre-pledged collateral, or over-collateralized amounts—within the Central Bank collateral pool. These pre-positioned assets may serve as a strategic liquidity reserve, offering a measure of confidence in the bank's ability to swiftly access Central Bank funding during times of stress. Pre-positioned collateral provides insights into the time-to-liquidity, as it can either be redeployed to support other funding or drawn upon directly to secure immediate central bank funding. The view on those amounts provides deeper understanding of bank's operational flexibility and resilience in managing liquidity pressures.

192. The term pre-positioned has been chosen instead of others that would have the same meaning such as: pre-pledged, mobilized unused and over-collateralized in order to be aligned with the current instructions of the AE ITS stating that “Assets that have been pre-positioned with central banks are not encumbered assets unless the central bank does not allow withdrawal of any assets placed without prior approval.”

New columns on assets’ value after haircuts

193. It is proposed that new columns are added in the encumbered and non-encumbered sections of the templates to capture the value of assets after haircuts. This would provide supervisors with the “liquidity value”, offering supervisors a clear and more practical understanding of how much liquidity can ultimately be generated by mobilizing the collateral.
194. It is critical to distinguish the value after haircuts from both the fair value and the carrying amount of an asset. While the market value reflects a theoretical perspective based on prevailing market conditions, and the carrying amount represents the accounting valuation, the value after haircuts provides a more pragmatic, risk-adjusted measure aligned with collateral mobilization potential. This value is particularly important in assessing the true liquidity potential of assets under stress scenarios.
195. To be noted that, in the current version of the C 71.00 reporting “Concentration of Counterbalancing Capacity by issuer/counterparty”, institutions are required to disclose the Value after haircut in the column titled “Collateral value CB-eligible” defined in the instructions as the collateral value in accordance with the central bank rules for standing facilities for the specific assets.
196. For the identification of the value after haircuts, the following decision tree regarding the choice of the haircut shall be considered:

1 For central bank eligible assets: banks shall apply the haircut applicable as of the reference date based on the monetary policy framework of the central bank.

1.1 In case an asset-by-asset list of central bank eligible collateral and related haircuts is published or a general framework (i.e. a framework not covering haircuts asset-by-asset) is publicly disclosed by the relevant EEA central bank, banks shall select the appropriate haircuts to apply on eligible assets based on such framework.

1.2 In case a bank was not in the position to identify and apply a haircut on a given central bank eligible asset, either because the relevant central bank does not publicly disclose a comprehensive collateral framework with haircuts or because it retains discretion over what haircut should be ultimately applied, then:

1.2.1. If asset qualifies as HQLA, it shall apply haircut based on the LCR Delegated Regulation

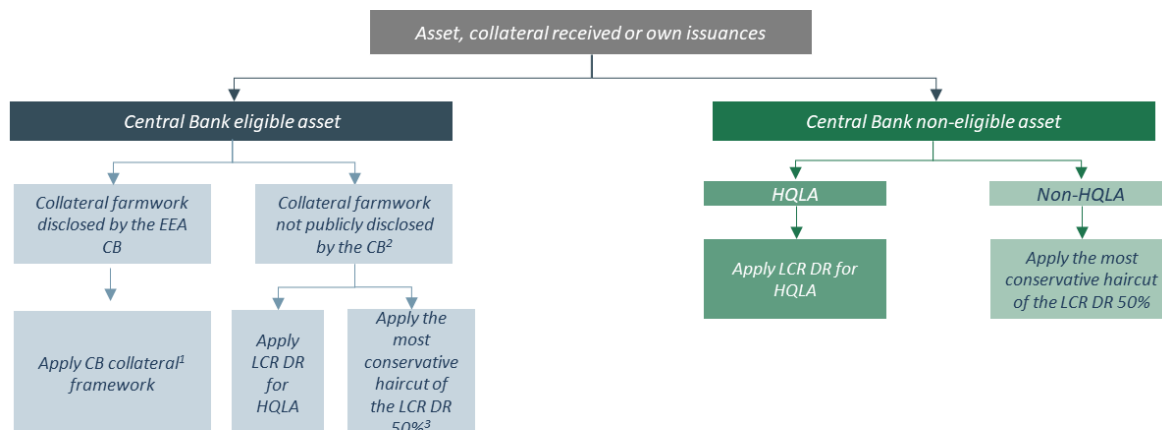
1.2.2. If the asset does not qualify as HQLA, it shall apply a 50% haircut

2 For assets not central bank eligible:

2.1. If asset qualifies as HQLA, it shall apply haircut based on the LCR Delegated Regulation

2.2. In all other cases it shall apply a 50% haircut

Figure 4: Decision tree to be followed when deciding on the applicable haircut



1. Euro system legal framework for monetary policy for Euro system
2. Either because the relevant central bank does not publicly disclose a comprehensive collateral framework with haircuts or because it retains discretion over what haircut should be ultimately applied
3. Except the 55% applied to the shares or units in CIUs with the following underlying liquid assets: level 2B corporate debt securities referred to in Article 12(1)(b), shares referred to in Article 12(1)(c) and non-interest-bearing assets referred to in Article 12(1)(f).

Non-encumbered assets liquidity level:

197. The introduction of new asset classes aligned with the CBC asset classes (described above) would enable a mapping of non-encumbered collateral reported in the AE reporting with the assets reported in the CBC. Still, to ensure a precise and granular mapping per asset type, the AE reporting needs to display the HQLA levels of non-encumbered assets, which are used in the CBC: Level 1, Level 2A, and Level 2B. This approach not only improves data reconciliation between AE and CBC but also provides a proxy of assets eligibility for covered bonds, per liquidity level, enhancing the oversight of funding capabilities.
198. In the AE reporting, these asset values are reported to provide a comprehensive view of the institution's liquidity buffer and its composition, and potential of use (eligibility for covered bonds). On the other hand, the CBC in the ML capture the availability of liquid assets over different time horizons to meet cash outflows. The reporting frameworks are designed to address different objectives, ensuring that both liquidity adequacy and cash flow management are effectively monitored without redundancy.
199. The inclusion of columns in F 32.11 and F 32.12 on the Level 1, Level 2A, and Level 2B information would allow to separately identify the liquidity potential of assets of the institution (reported in F 32.11) from the liquidity potential of the collateral and own debt securities issued and retained (reported in F 32.12), a distinction which is not present in the CBC. To be noted that

deviation in concepts may come also from the use of the market value for CBC and Fair value in AE reporting.

Unrealized gains and losses

200. The 2023 market turmoil has underscored the critical importance of supervisors obtaining periodic and detailed information on the unrealized gains and losses embedded within banks' collateral pools. This data is essential for assessing the flexibility and capacity of banks to liquidate or dispose securities across various asset classes under both normal and stressed market conditions. Additionally, such insights provide supervisors with a deeper understanding of the quality and stability of the securities portfolio, enabling them to evaluate potential vulnerabilities and, where necessary, implement targeted measures to ensure prudent risk management and strengthen the resilience of institutions.

Alignment of concepts between ALMM and AE – more important topics to highlight

201. Concept definition between AE and ALMM were aligned. This led in some cases to the need to change the concepts used in AE or in other cases adjust just the labels to properly reflect the definitions to be used. Such a case was the term “deposit” where definitions between ALMM and AE are now aligned. Distinction between “Collateralised deposits” and “Repurchase agreements” in AE was included: the labels referring to collateralised deposits in F32.04 and F36.11, F36.12 have been modified to indicate that collateralised deposits do not include repurchase agreements unless explicitly mentioned. This modification is in line with the definition of “deposits” as used in ALMM, where repurchase agreements are not seen as “deposits” and with the aim to align concepts between AE and ALMM reporting framework.

2. Draft Implementing Technical Standards amending Commission Implementing Regulation (EU) 2024/3117 on supervisory reporting referred to in Article 430(7) of Regulation (EU) No 575/2013 concerning liquidity and asset encumbrance

See consolidated body of the ITS

3. Accompanying documents

3.1 Draft cost-benefit analysis / impact assessment

As per Article 15 of Regulation (EU) No 1093/2010 (EBA Regulation), any draft implementing technical standards (ITS) developed by the EBA shall be accompanied by an Impact Assessment (IA), which analyses ‘the potential related costs and benefits’.

This analysis presents the IA of the main policy options included in this Consultation Paper on the draft ITS amending Commission Implementing Regulation (EU) 2024/3117 on supervisory reporting under Article 430 (7) of Regulation (EU) No 575/2013 concerning additional liquidity monitoring metrics and asset encumbrance (‘the draft ITS’). The analysis provides an overview of the identified problems, the proposed options to address this problem as well as the potential impact of these options. The IA is high level and qualitative in nature.

A. Problem identification

Article 430(7) of the Regulation (EU) No 575/2013 (‘the CRR’) mandates the EBA to ‘develop draft implementing technical standards to specify the uniform reporting formats and templates, the instructions and methodology on how to use those templates, the frequency and dates of reporting, the definitions and the IT solutions for the reporting (...)’. Under this mandate the EBA developed draft ITS, published by the Commission under the Commission Implementing Regulation (EU) 2024/3117 (‘CIR 2024/3117’) and this regulation shall be updated whenever the underlying legal provisions change and in relation to the evolving supervisory needs.

In the area of liquidity risk, recent supervisory lessons learned and market developments call for an update of the Additional Liquidity Monitoring Metrics (‘ALMM’) and Asset Encumbrance (‘AE’) reporting templates and related instructions.

B. Policy objectives

The draft ITS amending Commission Implementing Regulation (EU) 2024/3117 on supervisory reporting under Article 430 (7) of Regulation (EU) No 575/2013 concerning additional liquidity monitoring metrics and asset encumbrance aims at specifying ALMM and AE uniform formats and definitions related to the changes triggered recent evolving supervisory needs.

C. Options considered, assessment of the options and preferred options

Section C. presents the main policy options discussed and the decisions made by the EBA during the development of the draft ITS. Advantages and disadvantages, as well as potential costs and benefits from the qualitative perspective of the policy options and the preferred options resulting from this analysis, are provided.

Behavioral information – new business

A new template (C 66.02) that would capture the behavioral information of the “open maturity items” is proposed to be introduced. This information is proposed to be collected just from Large institutions. Regarding the request to take into account the new business in this template and related instructions, the EBA considered two options.

Option 1a: Incorporating new business in the new template C 66.02 on the behavioral information of the “open maturity items”

Option 1b: Not incorporating new business in the new template C 66.02 on the behavioral information of the “open maturity items”

In the context of introducing behavioural information in the new C 66.02 template, the EBA considered whether institutions should report only behavioural projections of the existing stock of open-maturity items, or whether such projections should also include new business. One possible approach is to limit the reporting to the existing stock only. This option would simplify the reporting framework for institutions, as behavioural projections would be required only for items that already form part of the contractual maturity ladder. By excluding the modelling of new business, institutions would avoid dealing with the complexities involved in identifying, defining and projecting transactions that have not yet occurred, notably the challenge of determining how to treat potential second-round transactions. However, restricting the behavioural information to the existing stock would substantially limit the usefulness of the behavioural maturity ladder for supervisory purposes. Institutions’ internal liquidity management frameworks consistently rely on behavioural projections that include both existing and expected new business, since new business is an integral component of liquidity needs and funding strategies in a business-as-usual environment. Excluding new business would therefore result in behavioural information that is materially less realistic and less aligned with institutions’ own liquidity steering practices. In addition, without information on new business, supervisors would lose an important means of back-testing institutions’ behavioural assumptions, as developments in the existing stock alone cannot provide a full comparison between projected and realised outcomes.

On the other hand, including new business within the behavioural template would allow the information reported to more accurately reflect the liquidity projections used internally by institutions, enhancing the relevance of the supervisory reporting framework. By capturing both existing and expected flows, this option provides supervisors with a more comprehensive understanding of institutions’ behavioural assumptions and liquidity dynamics. Importantly, it also enables meaningful

back-testing, allowing supervisors to assess the reliability and performance of the behavioural models applied by institutions. This, in turn, strengthens the capacity of supervisory authorities to challenge assumptions, identify biases and detect potential weaknesses in liquidity-risk management frameworks. Although including new business increases complexity and introduces challenges in defining and modelling additional transactions these drawbacks are outweighed by the benefits of obtaining behavioural information that is both realistic and aligned with internal liquidity management practices.

Based on the above, **option 1a has been chosen** as the preferred option, and the draft ITS will incorporate new businesses in the new template C 66.02 on the behavioral information of the “open maturity items”.

Behavioral information – Design of template

In the context of developing the behavioral reporting template C 66.02, the EBA assessed two possible approaches for representing new business cashflows.

Option 2a: Including existing and new business information in the same row in template C 66.02

Option 2b: Separating existing and new business information in different rows in template C 66.02

Under Option 2b, institutions would disentangle existing business from new business by reporting them in two distinct rows. This structure would allow supervisors to observe separately the behavioural cashflows originating from the current balance-sheet stock and those arising from new business and its subsequent second-round transactions. Thanks to this separation, institutions could provide greater conceptual clarity, particularly regarding the behavioural assumptions underlying new inflows and outflows. Back-testing would also be possible under this option. At the same time, this option would substantially increase the complexity of the template and the number of data points. Second-round transactions reporting will also increase, more than in the case of option 2a, the burden for institutions. Finally, it would necessitate defining detailed instructions on the categorisation of new business - for example, whether certain recurring items such as salary-related inflows should be considered new business or not - thereby increasing the risk of heterogeneous interpretations.

However, keeping existing and new business combined within the same row, as envisaged under Option 2a, provides a number of practical and supervisory advantages that outweigh the conceptual clarity offered by Option 2b. Option 2a reduces the number of additional data points and avoids the complexities related to the second-round transactions given the template structure ensuring a systematic accounting of existing and new business evolution. This approach is also consistent with the internal liquidity reporting practices of institutions’ Treasury functions.

Based on the above, **option 2a has been chosen** as the preferred option, and the draft ITS will include existing and new business in the same row in template C 66.02

Deposits via on-line deposit platforms - template C 66.01

In the context of improving the maturity ladder template C 66.01, the EBA examined how deposits obtained through online deposit platforms should be reported. Online deposit platforms have become increasingly relevant as intermediaries between clients and credit institutions, and supervisors identified the need to capture these deposits separately. The EBA considered three possible approaches.

Option 3a: Reporting deposits obtained through online deposit platforms as an aggregate amount in a single dedicated “of which” row under deposits received.

Option 3b: Reporting the portions of stable retail deposits and of other retail deposits that qualify as deposits obtained through online deposit platforms.

Option 3c: Requiring both the aggregate amount and the portions within stable and other retail deposits, i.e. combining Options 3a and 3b.

Under Option 3b, institutions would be required to identify, within both stable retail deposits and other retail deposits, the specific portions collected via online deposit platforms. This option would enable supervisors to perform more granular analyses of depositor behaviour. However, this approach would impose a significant reporting burden on institutions, which would need to segment retail deposits at a level of detail that could be operationally challenging. It would also require the EBA to develop instructions to ensure that institutions apply consistent classification criteria. Moreover, because this option does not provide the total amount of deposits obtained through online platforms as a single figure, the absence of such an aggregate view may lead to incomplete information. Finally, introducing distinct reporting lines for platform-based deposits within the retail categories may inadvertently create misunderstandings regarding their regulatory treatment, particularly in relation to the LCR, by suggesting that such deposits systematically qualify for retail treatment.

Option 3c would require institutions to report both (i) the aggregate amount of deposits obtained through online deposit platforms and (ii) the portions of stable and other retail deposits corresponding to these channels. This solution would offer the highest possible level of information and would support additional supervisory analyses. However, Option 3c inherits all of the drawbacks of Option 3b and adds further complexity. Institutions would be faced with an even greater reporting burden, as they would need to provide both the total and the breakdown, duplicating operational efforts.

On the other hand, Option 3a - requiring institutions to report the total amount of deposits obtained through online deposit platforms as a single “of which” row under deposits received - strikes an appropriate balance between supervisory needs and reporting burden. This option introduces only a limited number of additional data points and can be implemented without mate-

rially increasing operational complexity for institutions. It provides supervisors with a piece of information that is currently unavailable, allowing them to monitor the growth and relevance of this funding channel in a consistent way across institutions. Importantly, Option 3a avoids the risk of suggesting that deposits obtained through online deposit platforms systematically qualify for retail treatment under the LCR. While the aggregated nature of the information offers less granularity compared to the other options, this limitation is proportionate to the supervisory objective and avoids the significant reporting burden and interpretative challenges associated with Options 3b and 3c.

Based on the above, **Option 3a has been chosen** as the preferred option, and the draft ITS will require to report deposits obtained through online deposit platforms as an aggregate amount in a single dedicated “of which” row under deposits received.

Prices of various lengths of new fundings

Credit institutions report, in template C 69.00, the information about the transaction volume and prices paid by them for funding obtained during the reporting period and still present at the end of the reporting period. Regarding the element taken into account for evaluating those prices, the EBA considered two options.

Option 4a: Using the spread for the prices of various lengths of new fundings

Option 4b: Using the interest rate for the prices of various lengths of new fundings

Under Option 4a, prices would be reported as spreads over or under a relevant swap curve or benchmark index. This approach offers a market-oriented perspective: spreads are commonly used to convey an institution’s risk premium and are directly comparable with quotations in secondary markets, thus enabling supervisors to gauge changes in risk through a familiar lens. At the same time, experience indicates that the workload behind computing spreads is significant. In practice, some institutions do not maintain a currency-specific swap curve and instead use another currency’s curve combined with a spot FX adjustment, which does not embed all macroeconomics considerations; others apply a single benchmark rate (such as Euribor 1-month) to all maturity buckets, effectively mixing maturity-transformation effects into the reported spread. As a result, the heterogeneity of reference curves and benchmarks used across institutions renders the currently reported spreads unreliable and limits cross-institutions comparability, since the underlying computation methodologies are not consistent.

However, adopting Option 4b - requiring institutions to report the interest rate - addresses these comparability and implementation issues while preserving supervisory usability. Reporting the interest rate provides a direct view of the actual price, yield or cost of funding, which is the figure that supports direct profitability estimation, and it materially reduces reporting burden relative to spread construction. It also still allows supervisors to reconstruct, if needed, the spread themselves by applying the relevant benchmark or swap curve ex post, ensuring that a single, consistent reference curve is used for like-for-like comparisons across institutions. While moving to interest-rate reporting may initially require some institutions to adjust IT systems and data feeds,

these one-off adjustments are likely to be outweighed by the subsequent simplification of ongoing reporting and by the improved consistency and quality of the price data collected.

Based on the above, **option 4b has been chosen** as the preferred option, and the draft ITS will request to report interest rates for the prices of various lengths of new fundings in the template C 69.00.

AE reporting framework - overview of assets and collateral

To enhance the asset encumbrance reporting framework, the EBA examined whether the overview of assets and collateral should remain aligned with FINREP or instead be aligned with the ALMM maturity-ladder ('ML') overview. The two following approaches were considered.

Option 5a: Alignment of the AE overview of assets and collateral with the ALMM (ML) overview

Option 5b: Keeping the AE overview of assets and collateral aligned with FINREP framework

Under Option 5b, the AE overview would remain aligned with the FINREP framework. This approach has the advantage of maintaining stability in the existing reporting structure and would relieve institutions from adapting their systems to a new asset-classification framework. However, maintaining AE in line with FINREP also raises several drawbacks. FINREP was designed for financial accounting purposes rather than liquidity supervision, and its asset categories do not always reflect the liquidity characteristics or encumbrance dynamics relevant for liquidity supervisory assessment. Keeping AE tied to FINREP may therefore dilute the focus on liquidity-specific metrics. Moreover, supervisors relying on AE for liquidity analysis may face gaps in the information, since FINREP classifications do not fully capture the distinctions crucial for liquidity monitoring and asset encumbrance analysis.

On the other hand, aligning the AE overview with the ALMM maturity-ladder structure, as envisaged under Option 5a, offers a more coherent and liquidity-focused reporting framework. Using the same categorisation of assets and collateral across AE and ALMM enhances consistency in how liquidity-relevant assets are presented, allowing supervisors to compare and analyse institutions' liquidity positions more effectively. A unified structure strengthens supervisory oversight by providing a comprehensive and harmonised view of liquidity, facilitating better cross-template analysis. Since FINREP is designed for financial reporting rather than liquidity monitoring, aligning AE with ALMM better preserves the purpose of AE as a tool for liquidity supervision and avoids relying on a framework that may omit key liquidity-risk dimensions. While implementation would require institutions to adjust systems and processes and may involve transitional costs, these changes are proportionate to the benefits of enhanced consistency and more accurate, liquidity-relevant data. In the long term, a unified structure reduces supervisory complexity and improves the clarity and comparability of reported information.

Based on the above, **Option 5a has been chosen** as the preferred option, and the draft ITS will request an alignment of the AE overview of assets and collateral with the ALMM (ML) overview.

D. Conclusions

The development of the draft ITS amending Commission Implementing Regulation (EU) 2024/3117 on supervisory reporting referred to in Article 430 (7) of Regulation (EU) No 575/2013 concerning additional liquidity monitoring metrics and asset encumbrance is intended to specify these templates uniform formats and definitions related to the changes triggered by recent evolving supervisory needs. The expected benefits - namely improved liquidity supervision, supervisory convergence and greater transparency - are expected to outweigh the costs.

3.2 Overview of Questions for consultation

The following general and specific questions are asked in the public consultation:

Type of questions	Questions
General questions	1. Are the templates and instructions clear to the institutions and in line with the regulation?
	2. Do institutions see any double reporting of information?
	3 Do institutions see any possible need for streamlining of the definitions, where? Where do you see room for further semantic integration of concepts within the ITS and with other reporting frameworks?
C 75.01 LCR – collateral swaps	
Specific questions by template	4. Are the changes proposed for simplification in the LCR reporting, cost reducing to the institutions?
	C 66.01:
	5. Are the instructions related to Deposits collected via online third-party platforms clear? please specify how they can be improved?
	C 66.02 – behaviour info
	6. Do you have any comments regarding the way to reflect New Business in this template?

7. Do you have any comments or proposals regarding the second and N-round effects and the way to reflect them in the template?
8. Are the examples in section 3.4 relevant for you? Based on them, do you plan to model and report transactions individually, or will you adopt a balance sheet approach instead?
9. Do you see an alternative way to represent the second-round and subsequent effects?
10. What is your view on the adequacy of a monthly frequency for this template to capture possible ad-hoc decisions. Do you model all your cash flows systematically, without considering any ad-hoc decisions? If the latter, please specify the frequency (e.g., ad hoc decisions are made weekly).
11. With this consultation paper, the EBA is also seeking views from the institutions on their ability to provide this data to meet the supervisor's expectations and to gather additional views on the costs and benefits of having this information defined in a harmonised way at EEA level. Please provide your comments.

C 68 concentration by product type

12. Do you have any comments on the instructions for the rows on the breakdown by size of deposit? Are the instructions and the additional guidance provided in Directive 2014/49 EU sufficiently clear?
13. Do you have any comments regarding the rows on Economic Area Central Bank, Eurosystem Central Bank and Non-European Economic Area funding? Is It possible to properly distinguish between Central Bank funding received with the underlying instructions for these rows?
14. Are the instructions for row 0080 and 0090 on savings accounts clear with respect to the notice period?
15. Do you prefer the deletion of the column 0030 "amount not covered by a Deposit Guarantee Scheme in accordance with Directive 2014/49/EU or an equivalent deposit guarantee scheme in a third country" over keeping the column. The C 68.00 currently asks banks to provide evidence for "Amount covered by a Deposit Guarantee Scheme in accordance with Directive 2014/49/EU" and "Amount not covered by a Deposit Guarantee Scheme in accordance with Directive 2014/49/EU". As the latter column can be retrieved by difference between the former and the total carrying amount, would it be a burden reduction to the institution if this would be deleted?

C.67 (concentration of funding by counterparty):

16. SNCI institutions are invited to provide feedback on (i) the costs associated with implementing the amendments to this template, (ii) the costs if the data would be requested instead outside of supervisory reporting by supervisors when needed, (iii) any challenges linked to its production, and (iv) alternative sources from which the underlying information could be reliably retrieved

17. Would it be a significant increase in the reporting burden if the same template C 67.01 would be asked to all type of institutions? or it would be preferable from a practical perspective to have the same template reported by all institutions? This would mean to ask all institutions to report the top 30 counterparties, with monthly frequency for Large and medium sized institutions and quarterly for SNCIs.

18. Do you find any overlap or ambiguity in the counterparty sectors and/or product types defined in the C.67 template?

19. Do you consider the way deposits raised through deposit platforms should be reported consistent with the definition provided throughout template C.67?

Asset Encumbrance

20. Is the mapping between the CBC and the AE information (provided in the annex with the templates) clear? Please explain.

Questions
related to
Cost of
compliance

21. Cost of compliance with the reporting requirements: Is or are there any element(s) of this proposal for new and amended reporting requirements that you expect to trigger a particularly high, or in your view disproportionate, effort or cost of compliance? If yes, please:

- specify which element(s) of the proposal trigger(s) that particularly high cost of compliance,
- explain the nature/source of the cost (i.e. explain what makes it costly to comply with this element of the proposal) and specify whether the cost arises as part of the implementation, or as part of the on-going compliance with the reporting requirements,
- offer suggestions on alternative ways to achieve the same/a similar result with lower cost of compliance for you.

Simplification
due to reduction of

22. Please indicate any parallel national data collection that could be discontinued due to overlaps in the type of information requested.

national
reporting

3.3 Overview of revised Q&As

List of Q&As where guidance has been provided by EBA and have been considered in the revision of the ITS.

Q&A number	Subject Matter of the Q&A	Template	EBA assessment in view of the proposed amendments to the ITS Change in current template/instructions?	Proposed status for this Q&A
2020_5158	Assets which are not immediately available for monetisation in C 66.01	C 66	Yes - Instructions, section 3	to be archived
2022_6370	Reporting of physically settled derivatives in C 66.01 Maturity ladder	C 66	Yes - Instructions, point 22	to be archived
2020_5151	Reporting of cash flows related to 'extraordinary' and one-off transactions in the C 66.00 maturity ladder template	C 66	Yes - Instructions, point 6	to be archived
2020_5152	Reporting of interest-related cash flows in the C 66.00 maturity ladder template	C 66	Yes - General instructions point 6.	to be archived
2020_5154	Reporting of cash flows related to 'forward starting' transactions in the C 66.00 maturity ladder template	C 66	Yes - Paragraph 6 clarified.	to be archived
2020_5155	Netting of cash flows in the C 66.00 maturity ladder template	C 66	Yes- Paragraph 8 clarified	to be archived
2020_5156	Treatment of impediments to the availability of assets and cash inflows in the C 66.00 maturity ladder template	C 66	Yes- Paragraph 7 clarified	to be archived
2020_5157	Reporting of (committed) credit and liquidity facilities in the C 66.01 maturity ladder template	C 66	Yes - Instructions, for row 1090	to be archived
2020_5638	Meaning of 'intragroup' for the purpose of reporting in COREP template C 67.00	C 67, C 68	Yes. Instructions for C67 and C68 have been amended to align with C66.01. For AE, it was not considered necessary to include IPS entities within the column "Issued by other entity of the group".	to be archived

2020_5646	Follow-up question on 2019_4818 related to CB Eligible Central bank withdrawable reserve to be reported in memo line 13 C 66.	C 66	No, the Q&A addresses the treatment of central bank reserves in row 1230 , which is already indicated in the instructions.	to be archived
2021_5794	How to report liabilities with notice period in C69.00 and C70.00	C 69 C 70	No, addressed by previous clarification. Points 6 and 7	to be archived
2022_6663	Reporting of deposits subject to a notice period for C 69.00 and C 70.00 purpose	C 69 C 70	Yes, clarifications added to instructions	to be archived
2023_6956	Alignment of total funding between FINREP F01.02 and COREP C67.00	C 67.00	Yes, full alignment is not expected. As the Q&A explains, there are exceptions	to be archived
2024_7042	Assets which are not immediately available for monetisation in C 66.01	C 66	Yes; already addressed by the amendment based on Q&A 2020_5158	to be archived
2024_7090	Own secured debt issues in Top 10 - C71.00	C 71	Yes, Instructions have been amended to reflect the Q&A.	to be archived
2024_7152	Treatment of deposits pledged as collateral against loans in c66.01	C 66	Yes - Instructions, row 0370	to be archived
2024_7203	Treatment of wholesale term deposits with early withdrawal penalty clauses for maturity ladder purposes	C 66	Yes. Instructions amended	to be archived
2015_1901	Treatment of sight deposits in the three templates	C68.00, C69.00 and C70	Yes. Instructions amended	to be archived
2018_3962	Reporting of the of which items especially for the row on intragroup funding	C68.00	No. Reporting for the of which intragroup row is not relevant anymore as intragroup funding becomes a column	to be archived
2016_2822	Treatment of intergers in the maturity buckets	C68.00, C69.00 and C70	Yes. Instructions clarified	to be archived
2019_4818	Clarification regarding reporting of Central Bank deposits in column 90 (collateral value CB-eligible) of row 120 in C71.00 Concentration of Counterbalancing Capacity by issuer/counterparty	C_71	Yes. Instructions clarified	to be archived
2018_3794	Cash flows related to non performing exposures	C 66	yes, paragraph 17	to be archived
2021_6282 linked to 2013_468 and 2014_1630	Collateral received for derivatives in F 32.04 and F 32.02 with master netting agreements in place	F32.04	Yes. Draft ITS has been amended to clarify how to report; further clarifications provided in the CP.	to be archived
2022_6359	Consistency of validation rule v3017_m	F32.02 and F36.02	Yes. Clarifications provided in instructions	to be archived

2020_5142	Reporting of ceded assets, that are part of a cover pool, in asset encumbrance.	F32.04	No. cell is open (un-greyled)	to be archived
2020_5359	Contingent encumbrance	F34	Not relevant. Template is proposed to be discontinued.	to be archived
2020_5475 Linked to 2017_3619	Definition of encumbered assets	F32	Yes. Clarification inserted in point 1.7 (paragraph 14)	to be archived
2022_6522	Treatment of additional collateral on top of overcollateralization of Covered bond program	F32	Yes. Clarification inserted in point 1.7 (paragraph 14) and in 2.1 17 Covered Bonds	to be archived
2022_6523	Treatment of TIPS and IP in AE reporting	F32	No. The concepts refer to Eurosystem-specific transactions.	to be kept as is covering a specific example
2023_6749	Central bank eligibility of cash	F32	Yes. Clarification inserted in the instructions	to be archived
2023_6800 and 2014_946	collateral received sold short	F32.02	Yes. Clarification inserted in point 1.7	to be archived
2024_7106	Retained covered bonds not used for funding – F35.00	F35.00	YES. Clarification inserted in 4.1	to be archived

3.4 Examples on reporting

Example 1. Initial stock securities lending and financing transactions in C 66

In accordance with the general reporting principles, the following example illustrates the appropriate treatment of cash flows related to forward-starting transactions. Consider a scenario in which, on 31 October 2024, a bank enters a fully collateralised repurchase agreement (repo) involving a Level 1 (L1) asset. The transaction is scheduled to commence on 30 November 2024 (i.e., with a one-month forward start) and mature on 28 February 2025, with a notional amount of EUR 100 million.

Under the current C66 reporting instructions, the cash flow associated with the initiation of the transaction is to be reported with the same positive sign as that used for maturing flows, although in separate rows:

The initial cash inflow related to the repo should be reported in the one-month time bucket, corresponding to the expected start date of the transaction (EUR 100 million), under row 400. Simultaneously, the associated security outflow—reported with an opposite (negative) sign—should be recorded in the same time bucket within the Counterbalancing capacity (CBC) section, under row 750.

The cash outflow at the maturity of the forward-starting transaction should be reported in the standard manner within the relevant time bucket (i.e., the four-month bucket), under row 253.

The corresponding security inflow should be recorded with a positive sign in the same time bucket, under row 750, reflecting the receipt of L1 collateral.

In such a way, the difference of the flows in row 400 and row 253 is expected to be zero, while no evidence is provided about the initial stock of the forward starting repo. Indeed, the sum of all flows in row 253 is expected to approximate EUR 100M of repo but, at the same time, the sum of all flows in row 400 is expected to approximate EUR 100M as well, that could be incorrectly assumed to represent a reverse repo outstanding at the reference date.

Example 2: Reporting of Central Bank funding in the C68.00

The following example shall elucidate which funding is to be included in these rows on central bank funding

This table illustrates which countries belong to the EEA, the Eurosystem and to the list of non-Eurosystem countries.

EEA (24)	Non-EU countries	EU countries (27)	
		Eurosystem (SSM)	Non-Eurosystem (Non SSM)
Austria		Austria	
Belgium		Belgium	
Bulgaria		Bulgaria	
Croatia		Croatia	
Cyprus		Cyprus	
Czech Republic			Czech Republic
Denmark			Denmark
Estonia		Estonia	
Finland		Finland	
France		France	
Germany		Germany	
Greece		Greece	
Hungary			Hungary
Iceland	Iceland		
Ireland		Ireland	
Italy		Italy	
Latvia		Latvia	
Liechtenstein	Liechtenstein		
Lithuania		Lithuania	
Luxembourg		Luxembourg	
Malta		Malta	
Netherlands		Netherlands	
Norway	Norway		
Poland			Poland

Portugal		Portugal	
Romania			Romania
Slovakia		Slovakia	
Slovenia		Slovenia	
Spain		Spain	
Sweden			Sweden

2.

Central Bank Funding to be reported in the C68	
European Economic Area (EEA) Central Bank funding	x + y + z
of which funding obtained from Eurosystem	x
Non-EEA central bank funding	T (incl.H)

x: CB funding provided by Eurosystem

y: CB funding provided by non-Eurosystem country Central Bank part of the EU (e.g. Romania)

z: CB funding provided by a non-EU country Central Bank part of the EEA (e.g. Iceland)

H: CB funding provided by FED to a subsidiary established in the USA

T: all non-EEA Central Bank funding

All central bank funding from the countries in the table above shall be reported under European Economic Area Central Bank funding. This concerns funding that is provided by an Eurosystem Central Bank (highlighted in blue above), funding provided by a non-Eurosystem member state (highlighted in orange) and funding provided by a non-EU country that is a member state of the European Economic Area. All other funding is to be reported under non-EEA funding. An example for non-EEA funding would be Central Bank funding that is provided by the FED to a subsidiary of an institution incorporated in the EU.

A globally active institution with the parent company located in a Eurosystem country such as Italy has subsidiaries in a non-Euro system country such as Poland, a subsidiary in an EEA country such as Norway and a subsidiary in the US. In consolidated reporting all the funding provided by the ECB, the Bank of Italy, Narodowy Bank Polski and the Norwegian Central Bank are reported under EEA Central Bank funding, whereas the funding provided by the ECB and the Bank of Italy are reported as Eurosystem Central Bank funding. The funding provided by the FED to the US subsidiary shall be reported under non-EEA Central Bank funding.

Example 3. C 67 reporting of Hedge Fund

Reporting with the old C67 template:

Concentration of funding by counterparty											
Row	ID	Counterparty Name	Code	Type of code	National code	Counterparty Sector	Residence of Counterparty	Product Type	Amount Received	Weighted average original maturity	Weighted average residual maturity
0010	1. TOP TEN COUNTERPARTIES EACH GREATER THAN 1% OF TOTAL LIABILITIES										
0020	1,01					Other financial corporations		JWF			

Reporting with the new proposal:

Concentration of funding by counterparty												
		Counterparty Name	Code	Type of code	National code	Counterparty Sector	Residence of Counterparty	Product Type	Intra-group	Amount Received	Weighted average original maturity	Weighted average residual maturity
Row	ID	0010	0015	0016	0017	0030	0040	0070	0085	0090	0010	0080
0010	1. TOP 30 COUNTERPARTIES											
0020	1.01					Banks and pension funds, payment institutions and electronic money institutions		JWF				

Based on the definition of the new categories for counterparty sector, and the exclusions defined in Article 2 (1)(39)¹⁴ Hedge funds would still be reported under “Other financial corporations other than investment firms, insurance firms and pension funds, payment institutions and electronic money institutions. “

Example 4. C 67 Secured wholesale funding obtained from intragroup counterparty

Reporting with the old C67 template:

Concentration of funding by counterparty											
Row	ID	Counterparty Name	Code	Type of code	National code	Counterparty Sector	Residence of Counterparty	Product Type	Amount Received	Weighted average original maturity	Weighted average residual maturity
0010	1. TOP TEN COUNTERPARTIES EACH GREATER THAN 1% OF TOTAL LIABILITIES										
0020	1,01					Credit institutions		JGCP			

Reporting with the new proposal:

Concentration of funding by counterparty												
		Counterparty Name	Code	Type of code	National code	Counterparty Sector	Residence of original Counterparty	Product Type	Intra-group and IPS	Amount Received	Weighted average original maturity	Weighted average residual maturity
Row	ID	0010	0015	0016	0017	0030	0040	0050	0055	0060	0070	0080
0010	1. TOP 30 COUNTERPARTIES											
0020	1,01					Credit institutions		Secured wholesale funding (other than covered bonds and ABS)	Yes			

With the new proposal, the counterparty sector would be unchanged (“Credit institutions”). However, institutions shall report SWF for the product type (ie Secured wholesale funding , other than covered bonds and SFTs). The new column “Intragroup” would be filled in with “Yes”.

Example 5: C67 reporting of funding obtained through Online Deposit Platforms (ODPs).

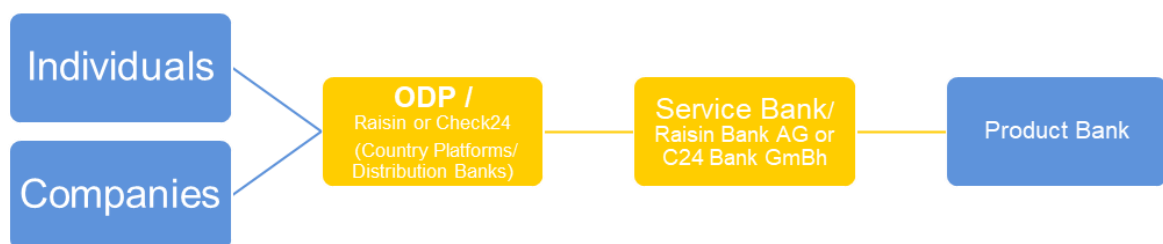
As referred to in the instructions of the C66, there are two ways online deposit platforms work when interacting with the respective product bank. Depending on this treatment, the deposits should be reported in the C67. In case the product bank establishes a direct deposit account for an individual client, the bank should report the exposure under the counterparty sector “Households” or “Non-financial corporations”, as described in the example below.

¹⁴ 1. This Directive shall not apply to:

(i) collective investment undertakings and pension funds whether coordinated at Union level or not and the depositaries and managers of such undertakings;

Concentration of funding by counterparty												
		Counterparty Name	Code	Type of code	National code	Counterparty Sector	Residence of Counterparty	Product Type	Intra-group	Amount Received	Weighted average original maturity	Weighted average residual maturity
Row	ID	0010	0015	0016	0017	0030	0040	0050	0055	0060	0070	0080
0010	1. TOP 30 COUNTERPARTIES											
0020	1.01	Name of households or non-financial corporations				Households or non-financial corporations		DEPOSITS	No			

On the other hand, in case a trust / fiduciary account, for which the service bank is the beneficiary, is established with the bank, even if the bank knows the information for all individual clients, it should be reported under the sector of the ODP / Service bank, following the general instructions for the determination of the counterparty sector.



Stylised representation, examples of ODP names are not to be understood as exhaustive
In this case, the counterparty name would be the name of the ODP (in our example below, we took RAISIN SE). The counterparty sector would be “Other financial corporations”, and the product type would be “Deposits”.

Concentration of funding by counterparty												
		Counterparty Name	Code	Type of code	National code	Counterparty Sector	Residence of Counterparty	Product Type	Intra-group	Amount Received	Weighted average original maturity	Weighted average residual maturity
Row	ID	0010	0015	0016	0017	0030	0040	0050	0055	0060	0070	0080
0010	1. TOP 30 COUNTERPARTIES											
0020	1.01	RAISIN SE				OTHER FINANCIAL CORPORATION		DEPOSITS	No			

The example below illustrates the reporting approach for C 66.02 by institutions that model their open maturity items using a balance sheet perspective. Accordingly, they estimate outflows and inflows, assigning them to the appropriate time buckets for each concept covered by the template on a global basis. This example assumes that the same methodology is applied to both existing and new business. First, the assumptions can be observed, followed by the different amounts reported across the respective time buckets and items in template C 66.02. A color-coding scheme is used to align the assumptions with the corresponding sections of the template.

Deposits activity	Amount in the balance sheet (Existing business)	Expected outflows - Time bucket		Expected inflows (new business) - Time bucket	
Stable retail deposits	100	Greater than overnight up to 2 days	Greater than 3 weeks up to 30 days	Greater than overnight up to 2 days	Greater than 2 weeks up to 3 weeks
		25	50	30	15
Loans activity	Amount in the balance sheet (Existing business)	Expected outflows - Time bucket		Expected outflows (new business) - Time bucket	
Sight and non-maturing loans and advances	150	Greater than 3 days up to 4 days	Greater than 8 days up to 9 days	Greater than 11 days up to 12 days	Greater than 5 months up to 9 months
		75	50	10	30
		100			
Repo activity	Amount in the balance sheet (Existing business)	Expected outflows - Time bucket		Expected inflows (new business) - Time bucket	
Cash flows resulting from secured lending, capital market driven transactions and reverse repos and other open maturity liabilities	300	Greater than 12 days up to 2 weeks	Greater than 30 days up to 5 weeks	Greater than 15 days up to 2 weeks	Greater than 5 months up to 6 months
		50	150	500	250
		125			
Reverse Repo activity	Amount in the balance sheet (Existing business)	Expected outflows - Time bucket		Expected outflows (new business) - Time bucket	
Cash flows resulting from secured lending, capital market driven transactions and reverse repos and other open maturity assets	300	Greater than 13 days up to 2 weeks	Greater than 30 days up to 5 weeks	Greater than 15 days up to 2 weeks	Greater than 5 months up to 6 months
		50	150	100	250
		125			

Example 7: C 66.02 Individual transactions perspective

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Deposits activity	Amount	Expected inflows - Time bucket	Expected outflows - Time bucket
Depo 1 - Existing business	100	Already in	Outflow 25 € -> Greater than overnight up to 2 days; Outflow 25 € -> Greater than 2 days up to 3 days;
Depo 2 - New business	25	Greater than 3 days up to 4 days	Outflow 25 € -> Greater than 3 days up to 4 days; Outflow 25 € -> Greater than 4 days up to 5 days
Depo 3 - New business	50	Greater than 2 days up to 3 days	Greater than 3 weeks up to 30 days
Deposit 4 - New business from repaid Loan 1	25	Greater than overnight up to 2 days	Greater than 6 months up to 9 months
Deposit 5 - New business from repaid Loan 2	50	Greater than 30 days up to 5 weeks	not in the model yet (therefore reported in the last bucket)
			Greater than 5 months up to 6 months
Loans activity	Amount	Expected outflows - Time bucket	Expected inflows - Time bucket
Loan 1 - Existing business	25	Already in	Greater than overnight up to 2 days
Loan 2 - New business	50	Greater than 3 days up to 4 days	Greater than 30 days up to 5 weeks
Repo activity	Amount	Expected inflows - Time bucket	Expected outflows - Time bucket
Repo 1 - Existing business	300	Already in	Greater than 13 days up to 2 weeks
Repo 2 - New business	400	Greater than 30 days up to 5 weeks	Greater than 2 months up to 3 months
Reverse Repo activity	Amount	Expected outflows - Time bucket	Expected inflows - Time bucket
Repo 1 - Existing business	500	Already in	Greater than 2 weeks up to 3 weeks
Repo 2 - New business	600	Greater than 2 months up to 3 months	Greater than 4 months up to 5 months

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Report 4
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Report 6
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Report 100

Example 8: Master Netting Agreement in Asset Encumbrance

The example below illustrates how MNAs should be reflected in AE templates. Let us consider that the reporting institution has 2 open transactions (2 derivatives, one currently with positive value, another one with negative value) with counterparty A and 2 transactions (same type) with counterparty B. The only difference between these 2 sets is that there is a MNA between counterparty A and the reporting institution.

Transaction	Counterparty	Derivative CA	MNA in place?	Pledged amount	Type of asset pledged
1	Counterparty A	1000	yes	450	Corporate bond
2	Counterparty A	-1500			
3	Counterparty B	100	no		
4	Counterparty B	-150	no	145	Equity

Reflection in AE-ASS	F32.11	0010 CA of Encumbered Assets	0080 CA of non-Encumbered Assets
		0070 Corporate bonds	450
		0090 Other tradable assets	145
			100

Reflection in AE-SOU	F32.04	0010 Matching liabilities	0030 Encumbered assets
		0020 Derivatives	$-\{(1000)+(-1500)+(-150)\} = 650$
			450+145=595

In F32.11, the value of the assets given as collateral is shown as encumbered. The value of the positive derivative is also shown, as non-encumbered, since all assets have to be reported in AE-ASS.

In F32.04, the value of the matching liabilities of those encumbered assets is shown: the net value of the derivative transactions under the MNA, together with the negative value of the transaction not subject to any MNA.

The instructions for AE have been clarified by indicating that only offsetting rules that are recognised by the applicable accounting framework should apply for the reporting of AE-ASS, AE-COL-D. In AE-SOU, institutions shall generally report carrying amounts gross of accounting netting, if any, in line with the reporting on a gross basis of encumbrance of assets and collateral received, except for the cases of derivative contracts, for which institutions shall refer to the fair value as specified in Article 428d(2) CRR) .